Appendix D

Historic Resources

APPENDIX D:Historic Resources

The following attachments are included in this appendix to support the historic resources analysis:

- Attachment 1: MHT Consultation Package, MHT Determination October 13, 2023.
- Attachment 2: Tribal Consultation Package, November 14, 2023.
- Attachment 3: Delaware Nation Response, December 13, 2023.
- Attachment 4: Viewshed Analysis Report, revised December 13, 2023.
- Attachment 5: Follow up MHT coordination on revised Viewshed Analysis Report, December 14, 2023.

Attachment 1:

MHT Consultation Package

MHT Determination October 13, 2023

Historic Resources Appendix D



PROJECT REVIEW FORM

Request for Comments from the Maryland Historical Trust/ MDSHPO on State and Federal Undertakings

150752 7 12	MHT USE O	NLY
Date Received:	F. A	Log Number:
9/11/23	EAT	202303756

Project Name	BWI Marshall - Airport Traffic Control Tower Replacement and Associated Improv County Anne Arundel										
Primary Contact:											
Contact Name	Kevin Clarke Company/Agency Maryland Aviation Administration						n Administration				
Mailing Address	P.O. Box 8766										
City	BWI Airport State Maryland Zip 21240-0766							21240-0766			
Email	kclarke@bwiairport.com				Phone Number	+1 (410) 859-7787 Ext.					
Project Location	1:							- 4			
Address 7050 Friendship Road City/Vicinity BWI Airport											
Coordinates (if kr	Coordinates (if known): Latitude 39.180375 Longitude -76.667302 Waterway Sawmill Creek										
Project Descript	ion:										
List federal and st of funding, permit	ts, or other	Agency Type	Age	ncy/Progr	am/Permit Name		Pro		nit/Tracking Number applicable)		
assistance (e.g. Bo of 2013, Chapter (State	Maryland De	partment	of Transportation						
CDBG; MDE/COE	permit; etc.).	Federal	Federal Aviation Administration								
This project inclu	des (check all	applicable):	⊠ New (Constructi	on Demolition		Remor	deling/Reh	abilitation		
State or Feder	al Rehabilitat	ion Tax Credi	ts 🗵	Excavation	 n/Ground Disturband	_		-	rways/Wetlands		
Other\Additional	Description:	construction	of new ATC	and asso	ciated improvement	s, includ					
Known Historic I	Properties:			·	<u> </u>						
This project invol	ves properties	check all ap	plicable):	Listed in	the National Registe	er \square	Subjec	t to an eas	sement held by MHT		
			_	_	_	_			,,		
 Included in the Maryland Inventory of Historic Properties Designated historic by a local government Previously subject to archeological investigations 											
		F				·					
Attachments:											
	re required. I	ncomplete su	ubmittals may	y result in	delays or be returned	d witho	ut com	ment.			
All attachments are required. Incomplete submittals may result in delays or be returned without comment. All attachments are required. Incomplete submittals may result in delays or be returned without comment. Aerial photograph or USGS Quad Map section with location and boundaries of project clearly marked.											
Project Description, Scope of Work, Site Plan, and\or Construction Drawings.											
Photographs (print or digital) showing the project site including images of all buildings and structures.											
Description of past and present land uses in project area (wooded, mined, developed, agricultural uses, etc).											
MHT Determination:											
There are NO HISTORIC PROPERTIES in the area of potential effect The project will have NO ADVERSE EFFECT WITH CONDITIONS											
The project will have NO EFFECT on historic properties The project will have ADVERSE EFFECTS on historic properties											
The project will have NO ADVERSE EFFECT on historic properties MHT REQUESTS ADDITIONAL INFORMATION											
MHT Reviewer: / // // / Date: /0//3/2023											
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Submit printed copy of form and all attachments by mail to: Beth Cole, MHT, 100 Community Place, Crownsville, MD 21032

Archeo: 1ABC 9/18/2023

Attachment to

Project Review Form

for

BWI Marshall Airport Traffic Control Tower Replacement and Obstruction Removal Anne Arundel County, Maryland

Prepared for

Maryland Department of Transportation

Maryland Aviation Administration

P.O. Box 8766

BWI Airport, Maryland 21240-0766

by
Rob Wanner
EAC/ARCHAEOLOGY, INC.
4303 North Charles Street
September 7, 2023

PROJECT DESCRIPTION AND CURRENT LAND USE

The Maryland Aviation Administration (MAA) is proposing to construct a new Airport Traffic Control Tower (ATCT) at Baltimore/Washington International Thurgood Marshall Airport (BWI Marshall Airport) and associated improvements including removal of vegetative obstructions (**Figure 1**). National Environmental Policy Act (NEPA) approval is needed as MAA is requesting FAA approval of the Proposed Action as depicted on the Airport Layout Plan (ALP) and a determination that the Proposed Action would be eligible for Federal funding.

PROPOSED ACTION

The Proposed Action consists of the following projects as shown on **Figures 2** and **3**:

- Construct a new ATCT, 236-feet above ground level (AGL) (including ASDE¹ and antenna) to replace the existing ATCT²; this would include all necessary new equipment and utilities;
- Construct Operational Spaces (i.e., "base building") for FAA Staffing Offices within the Passenger C-D Connector;
- Construct a New Hotel on top of the Passenger C-D Connector; and
- Remove Part 77³ Obstructions⁴.

Connected Actions

Connected actions are those which are closely related to the Proposed Action and would not occur unless the Proposed Action occurs. The following actions are connected to the Proposed Action.

- Construct upgrades to existing but unused ramp control tower in order to function as a supplemental ATCT during construction of the C-D Connector and ATCT Program, including upgrades needed to make it compliant with the Americans with Disabilities Act (ADA);
- Remove LOS obstructions between the existing and new ATCT and Future Taxiway F; and
- Construct duct bank from Concourse D to new Airfield Lighting Vault (ALV) to supply power to new ATCT.

¹ Airport Surface Detection System (ASDE) consisting of an enclosed rotating radar array.

² Demolition of the existing ATCT is not part of the Proposed Action. Plans for the existing ATCT have not been determined at this time.

³ CFR Title 14 Part 77- Safe, Efficient Use, and Preservation of the Navigable Airspace (Part 77).

⁴ The Proposed Action includes Part 77 obstructions located adjacent to line-of-sight (LOS) obstructions associated with the new ATCT (see Connected Actions). Some Part 77 obstructions are also LOS obstructions between the existing ATCT and Future Taxiway F.

The proposed new ATCT, the new hotel, and FAA staffing offices would be situated within the existing terminal building, which is less than 50 years old and would be constructed as part of the Passenger C-D Connector Program. The existing ATCT will remain in place and be repurposed prior to operation of the new ATCT. Part 77 and LOS obstructing vegetation west of Runway 15R-33L would be removed. Tree obstructions east of Taxilane W would be hand felled to avoid impacts to wetland and stream areas, and obstructions west of Taxilane W would be clear cut and the area maintained as turf (see **Figure 3**).

Depending on timing of construction, construction staging would occur in one of two possible areas: within the Gold Lot south of the terminal area off Dorsey Road; or within Elkridge Landing Lots north of the Airport off Elkridge Landing Road. Both of these areas are currently or have been utilized for construction staging in the past.

PAST LAND USES IN PROJECT AREA

Small antebellum farmsteads used to dot the landscape of the BWI Marshall Airport property, with dwellings usually constructed in log or frame, sometimes with stone foundations. One such farmstead, visible in a 1943 aerial photograph, was located just to the south of the obstruction removal area (**Figure 4**). A road also passed through both obstruction removal areas. The farmstead was identified in the BWI Marshall Historic Preservation Plan, but research was not conducted to associate the residence with a particular family (Wanner and Harris 2021: Figure 2.12, no. 164).

By September 1946, the Baltimore Aviation Commission had purchased 1,000 acres of land. Much of the remainder of the property had to be acquired through condemnation suits over the opposition of a number of local land owners. The roadway and the farmstead located in the vicinity of the obstruction removal areas were demolished. In May 1947, construction began and in June 1950, President Harry S. Truman formally opened Friendship International Airport for business. The area of the proposed work has been part of the airport ever since.

HISTORIC RESOURCES IN VICINITY OF DIRECT APE

The Direct Area of Potential Effects (APE) includes the construction areas where ground disturbance may occur, as well as the staging areas which are located within exiting paved lots and would not result in ground disturbance (**Figure 5**). The areas of proposed obstruction removal are located within an area previously subjected to archaeological survey in 2016 as Area 5 (Wanner 2017) (**Figure 5**). The area was full of modern debris resulting from extensive grading, and no archaeological sites were identified in the location of the proposed obstruction removal. The area is within 440 feet of a former cemetery site. Burials were relocated by the aviation commission after it acquired the property in the late 1940s. No evidence of the cemetery was identified during the 2017 archaeological survey.

In addition, Site 18AN1591 is located approximately 290 feet north of the obstruction removal area (**Figure 4**). Site 18AN1591 is a very small Woodland-period site consisting of a concentration of prehistoric artifacts. The site was identified during the 2016 Phase I survey of Airport improvements (Wanner 2017). Four sherds of very fragmentary prehistoric pottery and one quartzite flake were recovered from historic fills within three shovel test pits. The site also contains a historic burnt feature. The site was found to lack integrity and due to its inability to yield additional information was determined not eligible for the National Register.

HISTORIC RESOURCES WITHIN INDIRECT APE

The Indirect APE encompasses the viewshed around the new ATCT determined from the viewshed analysis and is expanded to include all Direct APE areas and the main Airport campus. The establishment of the Indirect APE was based on a viewshed analysis undertaken by EAC/Archaeology, Inc. (EAC/A) using ArcGIS 10.8 (Figure 6). The viewshed analysis was focused on the visual impact that the new tower would have on the surrounding area. The analysis is included as an additional attachment to this project review form. The results indicate that the tower would not be visible from historic properties within the vicinity, including the Linthicum Heights Historic District (AA-990), listed on the National Register of Historic Places (NRHP), and the Hamilton House (AA-87). This is largely due to the presence of pine trees around the periphery of the airport, which screen airport structures from surrounding properties even during the winter months (Figure 7). Although the ATCT would not be visible from most of the Benson-Hammond House (AA-118) property, which is listed on the National Register of Historic Places, a small portion of the property falls outside of the pine tree buffer, and thus may be visually impacted during winter months. However, all other airport structures between the property and the terminal, including the existing ATCT, would also be visible, and thus it would not present a significant change to the existing viewshed.

REFERENCES

Wanner, Robert

2017 Phase I Archaeological Identification of BWI Marshall Airport, Anne Arundel County, Maryland. Prepared for the Maryland Department of Transportation, Maryland Aviation Administration, BWI Airport, Maryland.

Wanner, Robert and Tery Harris

2021 Historic Preservation Plan, Baltimore/Washington International Thurgood Marshall Airport, Anne Arundel County, Maryland. Prepared for the Maryland Department of Transportation, Maryland Aviation Administration, BWI Airport, Maryland.

Wanner, Robert

2023 Viewshed Analysis for Proposed New Airport Traffic Control Tower, Baltimore/Washington International Thurgood Marshall Airport, Anne Arundel County, Maryland. Prepared for the Maryland Aviation Administration, BWI Airport, Maryland.

PHOTOGRAPHIC PLATES



Photographic Plate 1: Proposed new ATCT location, facing southwest from between Concourses E and D



Photographic Plate 2: Proposed new ATCT location, facing northeast from between Concourses C and D



Photographic Plate 3: Proposed new ATCT location, facing northeast from between Concourses C and D



Photographic Plate 4: Proposed obstruction removal area facing east from western edge of airfield (existing ATCT visible in background)



Photographic Plate 5: Proposed obstruction removal area facing northeast from southwest corner of airfield

FIGURES

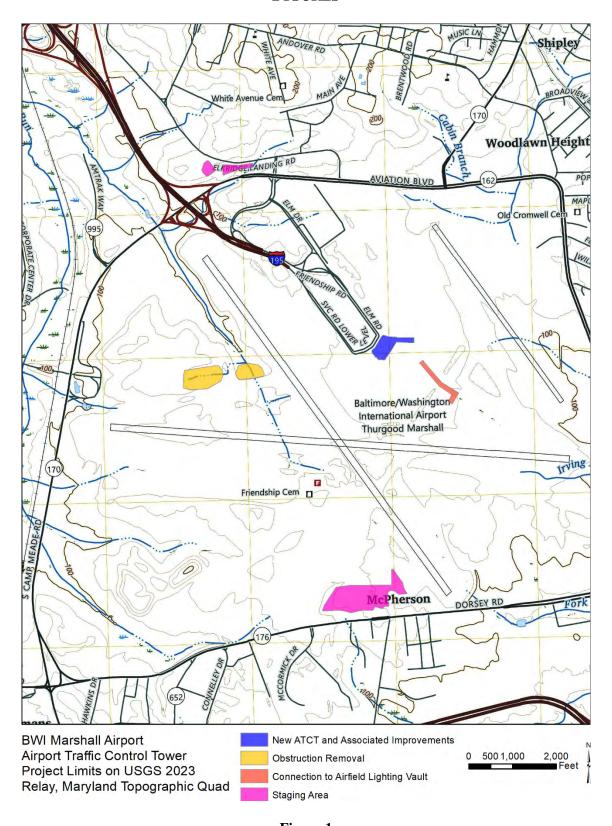
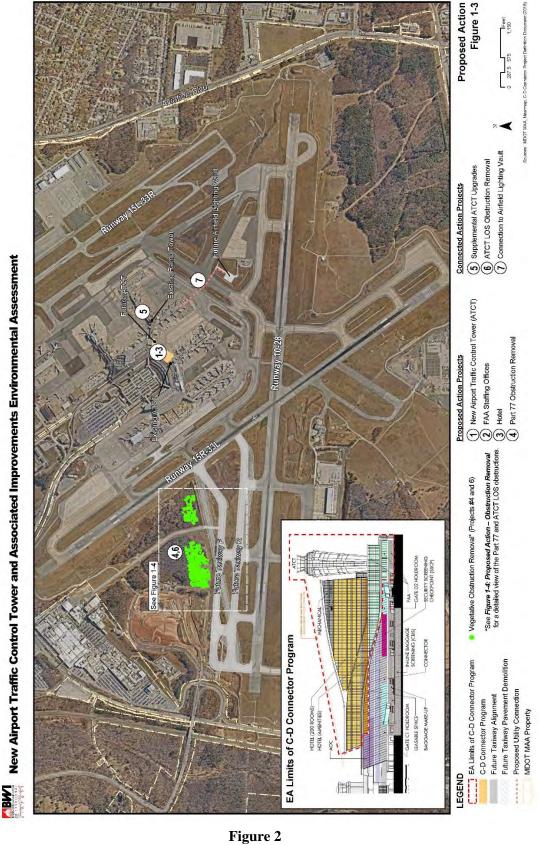


Figure 1



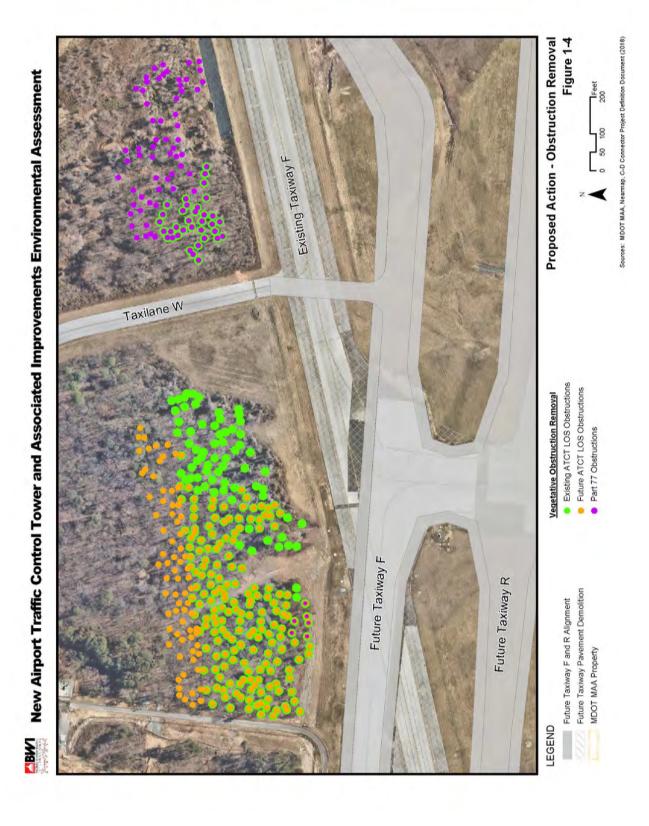


Figure 3

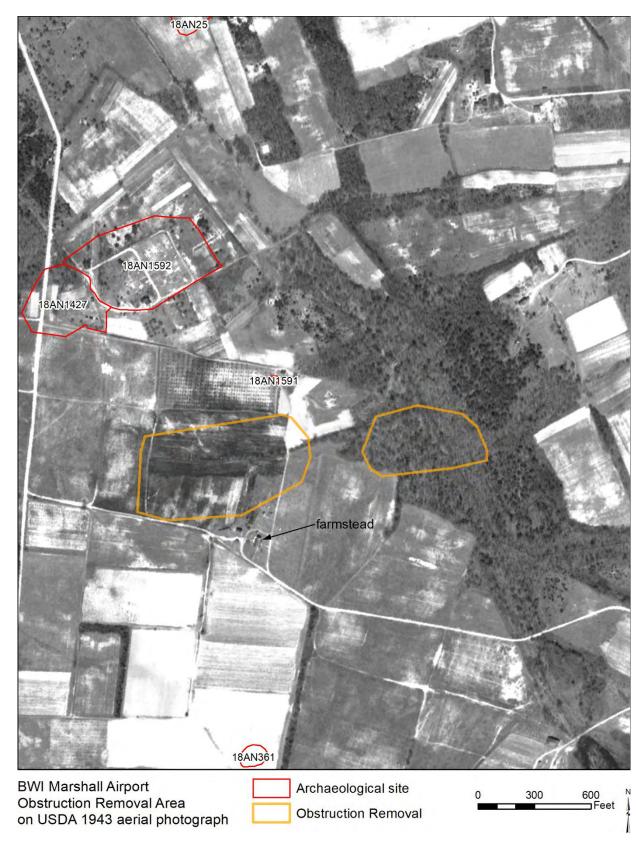


Figure 4

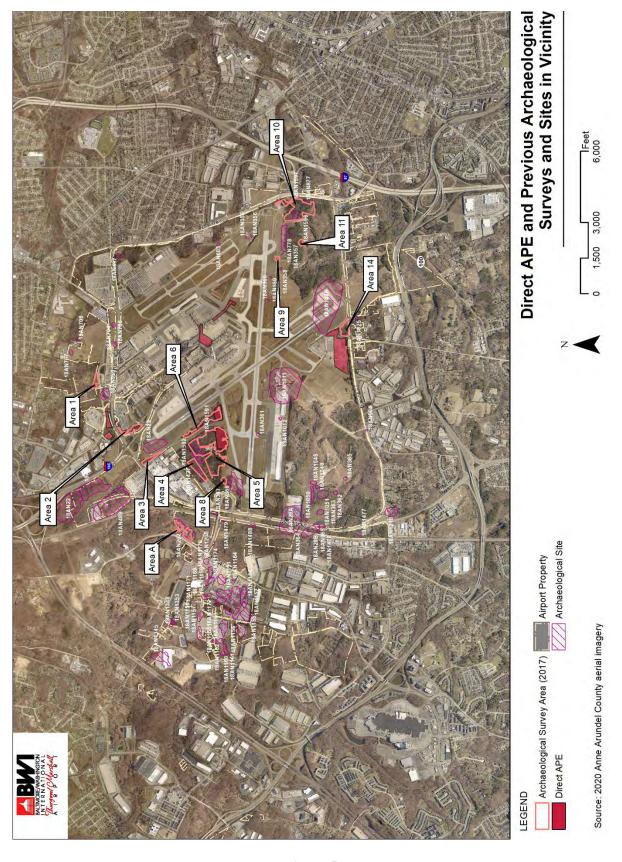


Figure 5

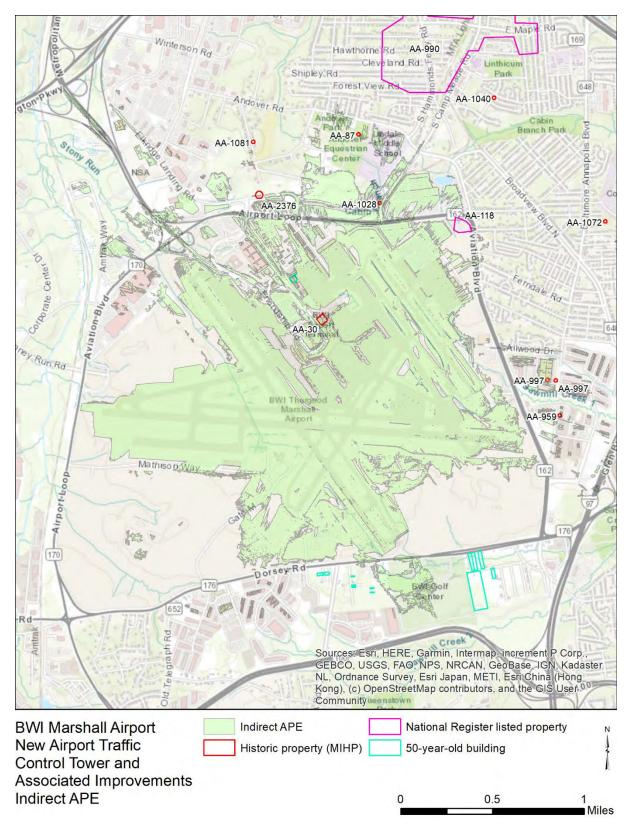


Figure 4



Figure 5

VIEWSHED ANALYSIS FOR PROPOSED NEW AIRPORT TRAFFIC CONTROL TOWER, BALTIMORE/WASHINGTON INTERNATIONAL THURGOOD MARSHALL AIRPORT, ANNE ARUNDEL COUNTY, MARYLAND

Prepared for HNTB 2900 South Quincy St. Ste. 600 Arlington, VA 22206

Prepared by Rob Wanner

Elizabeth A. Comer Principal Investigator

EAC/Archaeology, Inc. 4303 N. Charles Street Baltimore, MD 21218

ABSTRACT

HNTB contracted with EAC/Archaeology, Inc., (EAC/A) to conduct a viewshed analysis for the proposed construction of a new Airport Traffic Control Tower (ATCT) at Baltimore/Washington International Thurgood Marshall Airport (BWI Marshall) in Anne Arundel County. The analysis, conducted in ArcGIS 10.8, indicates that the tower will not be visible from historic properties within the vicinity, including the Linthicum Heights Historic District (AA-990), listed on the National Register of Historic Places (NRHP), and the Hamilton House (AA-87). This is largely due to the presence of pine trees around the periphery of the airport, which screen airport structures from surrounding properties even during the winter months. Although the ATCT will not be visible from most of the Benson-Hammond House (AA-118) property, a small portion of the property falls outside of the pine tree buffer, and thus may be visually impacted during winter months. However, all other airport structures between the property and the terminal, including the existing ATCT, would also be visible, and thus it would not likely present a significant change. Therefore, it the construction of the new ATCT will not have a significant visual impact on any historic properties in the vicinity.

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Draft Report iii

1 Introduction

The Maryland Aviation Administration (MAA) is proposing to build a modernized Airport Traffic Control Tower (ATCT) at Baltimore/Washington International Thurgood Marshall Airport (BWI Marshall Airport) (**Figure 1**). An Environmental Assessment will be prepared to evaluate alternatives for expansion and to consider potential effects of the expansion. One of the considerations is the effect of the new tower, which is taller than the current ATCT, on historic resources in the vicinity. Historic resources are protected under Section 106 of the National Historic Preservation Act of 1966 (NHPA). Section 106 of the NHPA outlines a historic preservation review process and requires Federal agencies to consider the effects of their projects on historic resources. Both direct and indirect effects to historic resources must be considered. While the new tower would be built within a previously disturbed footprint on airport property, and would thus not result in any effects on archaeological resources, the new tower could indirectly affect the views to and from historic properties – properties listed on or eligible for the National Register of Historic Places (NRHP) – in the area.

Therefore, EAC/Archaeology, Inc. (EAC/A) prepared a viewshed study for the proposed construction of a new ATCT at BWI Marshall Airport. The primary purpose of the study was to identify an Indirect Area of Potential Effect (APE), specifically with regard to visual effects, for the new tower and historic resources within that Indirect APE which may be visually affected by the project. In general, the APE is defined in the regulations implementing the Section 106 review process as "the geographic area or areas within which an undertaking may directly or indirectly cause changes in the character or use of historic properties, if any such properties exist. The area of potential effects is influenced by the scale and nature of an undertaking and may be different for different kinds of effects caused by the undertaking" [36 CFR Part 800.16(d)]. This report documents the methodology and the results of this viewshed study.

Section 1 of this report includes an introduction and brief overview of the project report. Section 2 contains a description of the research design and methodology. Section 3 provides a summary of the results and interpretation. Section 4 summarizes the results and offers recommendations for the project design to address county concerns. Section 5 comprises a list of references cited in the report.

Robert Wanner was responsible for all research and analysis, along with associated maps and imagery. Spatial analysis was conducted on computers at EAC/A's archaeological laboratory at 2113 Saint Paul Street, Baltimore, Maryland. All photographs included in this report were taken by Robert Wanner on July 26, 2023.

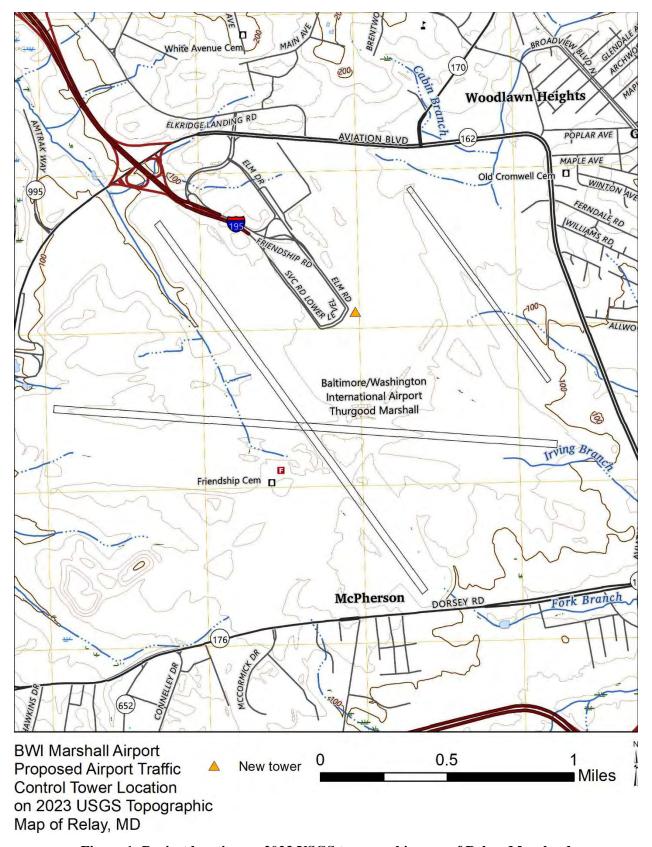


Figure 1: Project location on 2023 USGS topographic map of Relay, Maryland

2 RESEARCH DESIGN AND METHODOLOGY

EAC/A prepared two viewsheds using ArcGIS 10.8. A viewshed is developed using cells in a digital elevation model (raster data) and observer points (vector data). A straight line is interpolated between the observer point and every other cell within the elevation model. If the height of cells along this line exceeds the height at the source, the line of sight is interrupted, and raster data beyond this threshold is eliminated from the viewshed. In this case, the observer point was emplaced in the proposed location of the new ATCT at 387 feet above mean sea level, which is the proposed height of the tower. A total of 5.5 feet was added to the surface to simulate the eye level of an average person.

EAC/A used two surfaces in this analysis, both based upon a two-foot resolution Digital Elevation Model (DEM) derived from Light Detection and Ranging (LiDAR) data. LiDAR is a remote sensing method that uses light in the form of a pulsed laser to measure distances to the earth. These light pulses—combined with other data recorded by the airborne system—generate precise, threedimensional information about the shape of the earth and its surface characteristics. The sheer density and resolution of point data acquired usually guarantees that some of the points represent the surface of the ground below tree cover. Maryland makes all of the point cloud data and processed DEMs available for free at the Maryland state mapping and GIS portal, Maryland iMap. The point cloud was downloaded for the relevant area of BWI Marshall Airport, then used to generate a digital elevation model (DEM) with current structures and vegetation intact (Figure 1); and a "no vegetation" DEM to simulate the surface with vegetation removed. While this does not represent real conditions, it is often used to replicate the terrain in the winter months when surface vegetation is dead and the trees are bare of leaves. While vegetation could be removed at some point in the future, especially on private property, this analysis provides information on how these real conditions affect the viewshed so that appropriate planning can be implemented. All structures were left intact for the no vegetation DEM since any changes to structures on airport property would prompt additional consideration for effects on cultural resources. Both models were generated at a two-foot resolution with Blue Marble's Global Mapper 18.2 Lidar Module.

The analysis was conducted with the Visibility tool in ArcGIS 10.8, allowing for a buffer of 1.5 miles around the tower. This is the maximum distance that a person might reasonably be able to see and interpret the ATCT. A raster image of areas from which the tower would be discernible was created, which was subsequently converted into a shapefile. This allowed for easier editing and measuring. Smaller, isolated residual visible areas which were less than 2,200 square feet in size were removed from the viewshed. Patches of visibility below this threshold were observed to correspond frequently with the roofs of houses or the tops of trees, and were thus considered secondary in importance to larger, contiguous areas of visible terrain. The process was completed for both the current and the no vegetation DEMs, generating both a current viewshed (simulating the visible surface with current structural and summer leaf conditions) and a no vegetation viewshed (simulating the visible surface with leaves off the trees and shrubs).

EAC/A



New ATCT at BWI Marshall

Figure 2: Original viewshed generated from proposed tower over distance of 1.5 miles, using current DEM with vegetation and buildings

3 RESULTS OF ANALYSIS

The current viewshed encompasses approximately 2.7 square miles in area, including most of the main airport campus surrounded by Aviation Boulevard and Dorsey Road. Notable gaps in visibility exist in the northwest, southwest and southeast areas of the airport campus due to thick vegetation which also serves to block the views beyond Aviation Boulevard. The tower would also be visible within a significant portion of the developed area to the north of Aviation Boulevard, in the vicinity of the long-term and employee parking lots for the airport and the BWI Business District; beyond Aviation Boulevard on the east side of the airport in the vicinity of Ferndale; and to the south of Dorsey Road within the Thomas A. Dixon, Jr. Aircraft Observation Area.

Five historic properties mapped with MEDUSA (Maryland's online cultural resources GIS) were identified which intersect this current viewshed for the new ATCT (**Figure 3**): AA-30 (Hanger No. 1, BWI), AA-959 (W. T. Shipley Farm), AA-997 (W. Downs House and Cemetery), AA-1028 (Buren Smith House), and AA-2376 (Unidentified Farmstead). Without exception, all of these documented resources have been demolished. Because they no longer exist in their original locations, the ATCT will have no effect on previously-identified historic properties if the current configuration of vegetation and structures is maintained. In addition, a spatial database of properties either owned by the airport or within the airport noise zone (ANZ) which contain buildings older than 50 years, assembled for the BWI Marshall Historic Preservation Plan, was consulted. Of these properties, only one falls within the current viewshed for the ATCT: the Airline Cargo Building, from which the current ATCT is visible. As such, the new ATCT will not result in any new effects to this building.

The no vegetation viewshed covers a great deal more area than that covered by the current viewshed (4.4 square miles) showing the important effects of vegetative screening on airport properties associated with noise reduction (**Figure 4**). This includes significant areas beyond the main airport campus to the north, south, and east. This viewshed includes nearly all of the Benson-Hammond House (AA-118) property at the northeast corner of the airport property, and a small portion of the Linthicum Heights Historic District (AA-990), both listed on the NRHP. Another property which falls within this viewshed, AA-87 (Hamilton House), was determined eligible for the National Register under criterion C. One ineligible historic property also fall within this bare earth viewshed, AA-1081 (White Avenue Cemetery). Additionally, two other unevaluated properties, AA-1040 (William Abner Shipley House) and AA-1072 (Harmony Grove), also fall within the bare earth viewshed. Several other properties with buildings over 50 years old also fall within the viewshed on either side of the Thomas A. Dixon, Jr. Aircraft Observation Area.

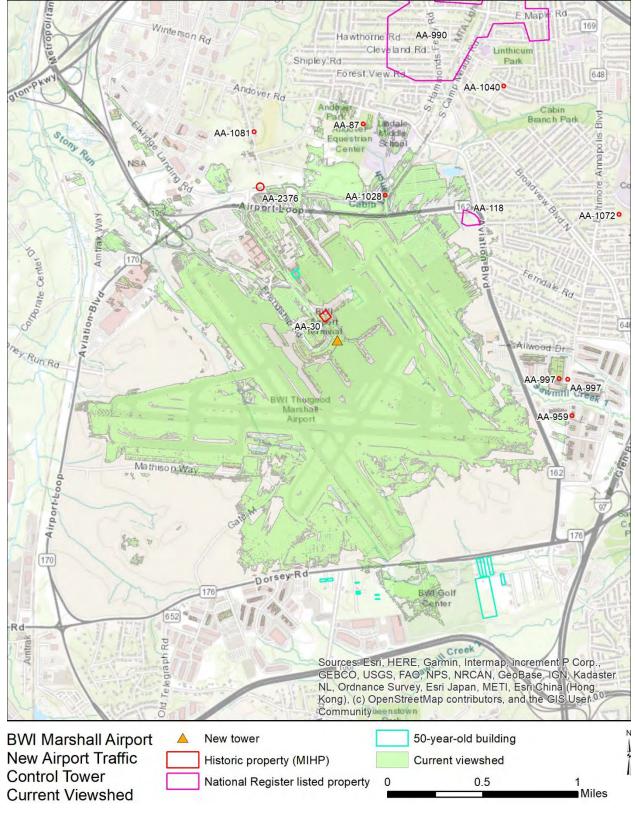


Figure 3: Final viewshed generating using digital surface with current conditions

EAC/A

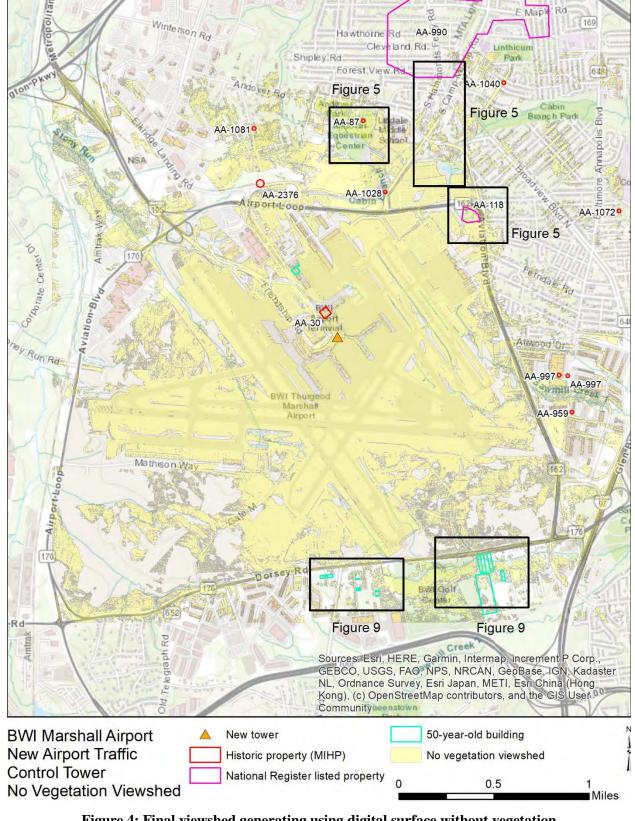


Figure 4: Final viewshed generating using digital surface without vegetation

Besides illustrating the importance of the vegetative buffers on the airport property emplaced to reduce noise, a viewshed generated with vegetation removed is often used to simulate conditions in winter months, when the trees, shrubs, and vines are bare of leaves. While this is usually a concern for historic properties eligible for or listed on the NRHP, the presence of pine trees around the edges of the airport mitigate this effect on the three relevant properties to the north of the airport. Pine trees are very easy to distinguish as the only green trees in aerial photographs taken in 2022, provided by Anne Arundel County, due to the fact that the photos were taken during the winter months (**Figure 5**).

In the case of the Benson-Hammond House property (AA-118), pine trees around the edge of the property will block the view even during the winter months (**Figure 5**, **top right**). A photograph from the northeast edge of the property facing southwest demonstrates the visual effects of the thick vegetation including pine trees wrapping around the property (**Figure 6**). We note here that during winter months, the tower might be partially visible from the very back of the Benson-Hammond House property, beyond the pine trees. However, currently, long term parking, a runway, the terminal, and the current tower may also be partially visible from the back of the property during the winter months. Given that all of these airport structures may already be visible the impact on this area of the property will be minimal. The area containing the primary structures will still be protected visually.

In the case of the Hamilton House (AA-87), a thick vegetation buffer to the south, which also includes pine trees, will also prevent visual effects during the winter months (**Figure 5, bottom right**). A photograph taken from the south of the property shows the visual effects of approximately 400 feet of forest between the property and the airport, preventing any view of the parking lots, air cargo buildings, or the terminal which are located between the property and the proposed location for the new tower (**Figure 7**).

A small portion of the Linthicum Heights Historic District (AA-990), which is listed in the NRHP, falls within the no vegetation viewshed (**Figure 5**, **left**). This is mainly focused on a small portion of Hammonds Ferry Road between Forest View Road and Shipley Court due to the elevation in this area and the curve of the road to the southwest. However, a photograph from this location again indicates that thick vegetation, which includes some visible pine trees, stands between this area and the airport campus (**Figure 8**). Coupled with modern houses constructed to the south, it would appear that the tower would not be visible from this location even during the winter months.



Figure 5: Effects on AA-990, AA-118, and AA87, showing photograph locations



Figure 6: Photograph of view from AA-118, facing southwest



Figure 7: Photograph of view from AA-87, facing southwest



Figure 8: Photograph from AA-990, facing south from intersection between S. Hammonds Ferry Road and Shipley Court

A similar situation is true of several properties to the south of Dorsey Road on either side of the Thomas A. Dixon, Jr. Aircraft Observation Area which contain structures older than 50 years (**Figure 9**). A pine buffer exists along the northern edge of Dorsey Road, except at access points and north of the observation area, which reduces noise as well as visual effects. The buffer is complimented by deciduous trees, and grows much thicker to the east of the observation area. A photograph shows the effects of the buffer from Arundel Avenue, just to the west of the Thomas A. Dixon, Jr. Aircraft Observation Area (**Figure 10**). Although mainly deciduous trees are visible, as the photo was taken during summer months, pines are visible in the background.



Figure 9: Effects on properties with 50-year-old buildings south of Dorsey Road

New ATCT at BWI Marshall EAC/A

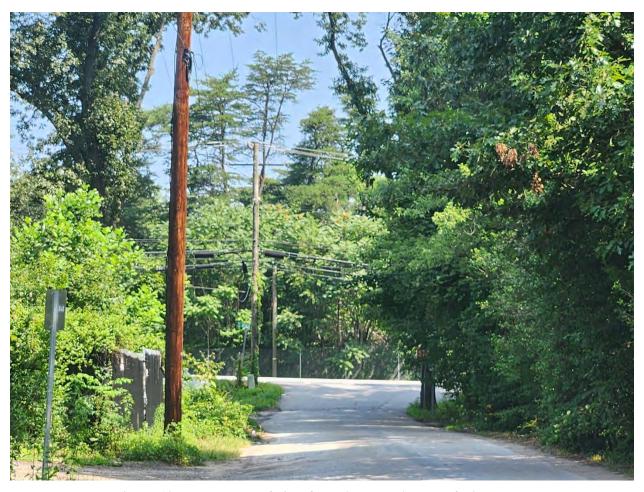


Figure 10: Photograph of view from Arundel Avenue, facing north

4 SUMMARY

New ATCT at BWI Marshall

The viewshed analysis has shown that any effects on historic properties will be minimal. While the no vegetation viewshed includes portions of the Benson-Hammond House (AA-118) property, the Linthicum Heights Historic District (AA-990), which both listed on the NRHP, and the Hamilton House (AA-87), which has been determined eligible for the National Register under criterion C, ground truthing has shown that thick vegetation buffers which include pine trees will continue to visually screen airport structures from these properties even during the winter months. A small portion of the Benson-Hammond House boundary falls just outside of the pine tree buffer, and thus there is potential there for visual effects during the winter. However, all of the existing airport structures, including the current tower, are currently visible from the same location, and thus the new ATCT would not present a significant change in the view from there.

While the construction of the new ATCT does not appear to have any adverse visual effects on historic properties listed on or eligible for the NRHP, it is important to emphasize that this is primarily the result of the current tree buffers. If there are any changes to these buffers, the effects of this work on the viewshed for nearby historic properties should be considered.

5 REFERENCES CITED

United States Geological Survey (USGS)

2022 *Relay, Maryland Quad.* Topographic Map. 1:24,000. United States Geological Survey, Washington.

Attachment 2:

Tribal Consultation Package

November 14, 2023

Historic Resources Appendix D



Federal Aviation Administration WASHINGTON AIRPORTS DISTRICT OFFICE 13873 Park Center Road, Suite 490-S Herndon, Virginia 20171

Telephone: 703/487-3980 Fax: 703/487-3982

November 14, 2023

Ms. Katelyn Lucas Historic Preservation Office Delaware Nation, Oklahoma PO Box 825 Anadarko, OK 73005

SUBJECT: Tribal Coordination – Environmental Assessment for New Airport Traffic Control

Tower (ATCT) and Associated Improvements at BWI Marshall Airport, Anne

Arundel County

Dear Ms. Lucas,

The Federal Aviation Administration (FAA) and the Maryland Aviation Administration (MAA) are in the process of preparing an Environmental Assessment (EA) to obtain National Environmental Policy Act (NEPA) approval for a New Airport Traffic Control Tower (ATCT) and Associated Improvements at BWI Marshall Airport. The proposed projects are entirely within Airport project in Anne Arundel County, Maryland.

In order to fulfill our responsibilities under the National Historic Preservation Act, I am contacting you as part of the environmental review process. With this letter, the FAA is seeking input on concerns that uniquely or significantly affect your tribe related to planned and proposed airport improvements. Early identification of tribal concerns will allow the FAA and the airport owner and operator to consider ways to avoid and minimize potential impacts to tribal resources and practices as project planning and alternatives are developed and refined. The FAA is also extending an offer of Consultation on this project, if you would prefer that to providing informal comments.

Project Information / Consultation with Maryland Historical Trust

Figure 1 identifies the locations of the Proposed Action projects. A Project Review Form was submitted to the Maryland Historical Trust (MHT) on September 11, 2023. MHT responded on October 13, 2023 with a concurrence of **no adverse effect.** The Proposed Action project descriptions and Direct and Indirect Area of Potential Effects (APE) are identified in detail within the attached Project Review Form.

As explained in the attached Project Review Form, the Direct APE area of proposed obstruction removal is located within an area previously subjected to archaeological survey in 2016 (see Figure 5 of Project Review Form). The area was full of modern debris resulting from extensive grading, and no archaeological sites were identified in the location of the proposed obstruction removal. The Indirect APE encompasses the viewshed around the new ATCT. The analysis is included as an additional attachment to this project review form. The results indicate that the tower would not be

visible from historic properties within the vicinity. Also note that the existing ATCT will not be demolished.

Confidentiality

The FAA understands that you may have concerns regarding the confidentiality of information on areas or resources of religious, traditional, and cultural importance to the tribe. We would be pleased to discuss these concerns and develop procedures to ensure the confidentiality of such information is maintained.

FAA Contact Information

If you wish to provide comments related to this proposed project or engage in Government-to-Government Consultation, please contact me at:

Genevieve Walker Environmental Protection Specialist Washington ADO 13783 Park Center Road, Suite 490S Herndon, VA 20171 (703) 487-3979

Sincerely,

Genevieve Walker

Environmental Protection Specialist

Genevieve Walker

Enclosures:

- MHT Project Review Form, submitted 9/11/23
- MHT Response, 10/13/23
- Viewshed Analysis Report

cc: Mr. Kevin Clarke, MAA



Federal Aviation Administration

WASHINGTON AIRPORTS DISTRICT OFFICE 13873 Park Center Road, Suite 490-S Herndon, Virginia 20171

Telephone: 703/487-3980 Fax: 703/487-3982

November 14, 2023

Ms. Susan Bachor Preservation Representative (East Coast) Delaware Tribe of Indians 126 University Circle Stroud Hall, Room 437 East Stroudsburg, PA 18301

Tribal Coordination – Environmental Assessment for New Airport Traffic Control SUBJECT:

Tower (ATCT) and Associated Improvements at BWI Marshall Airport, Anne

Arundel County

Dear Ms. Bachor.

The Federal Aviation Administration (FAA) and the Maryland Aviation Administration (MAA) are in the process of preparing an Environmental Assessment (EA) to obtain National Environmental Policy Act (NEPA) approval for a New Airport Traffic Control Tower (ATCT) and Associated Improvements at BWI Marshall Airport. The proposed projects are entirely within Airport project in Anne Arundel County, Maryland.

In order to fulfill our responsibilities under the National Historic Preservation Act, I am contacting you as part of the environmental review process. With this letter, the FAA is seeking input on concerns that uniquely or significantly affect your tribe related to planned and proposed airport improvements. Early identification of tribal concerns will allow the FAA and the airport owner and operator to consider ways to avoid and minimize potential impacts to tribal resources and practices as project planning and alternatives are developed and refined. The FAA is also extending an offer of Consultation on this project, if you would prefer that to providing informal comments.

Project Information / Consultation with Maryland Historical Trust

Figure 1 identifies the locations of the Proposed Action projects. A Project Review Form was submitted to the Maryland Historical Trust (MHT) on September 11, 2023. MHT responded on October 13, 2023, with a concurrence of **no adverse effect.** The Proposed Action project descriptions and Direct and Indirect Area of Potential Effects (APE) are identified in detail within the attached Project Review Form.

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Genevieve Walker Environmental Protection Specialist Washington ADO 13783 Park Center Road, Suite 490S Herndon, VA 20171 Genevieve.J.Walker@faa.gov (703) 487-3979

Sincerely,

Genevieve Walker

Environmental Protection Specialist

Genevieve Walker

Enclosures:

- MHT Project Review Form, submitted 9/11/23
- MHT Response, 10/13/23
- Viewshed Analysis Report

cc: Mr. Kevin Clarke, MAA

MHT Project Review Form, submitted 9/11/23

MHT Response 10/13/23



PROJECT REVIEW FORM

Request for Comments from the Maryland Historical Trust/ MDSHPO on State and Federal Undertakings

150752 7 12	MHT USE O	NLY
Date Received:	F.	Log Number:
9/11/23	EAT	202303756

Project Name	BWI Marshall - Airport Traffic Control Tower Replacement and Associated Improv County Anne Arundel							Anne Arundel		
Primary Contact:										
Contact Name	Kevin Clarke	Company/Ag	Company/Agency Maryland Aviation Administration							
Mailing Address	P.O. Box 8766									
City	BWI Airport State Maryland Zip 21240-0766							21240-0766		
Email	kclarke@bwiairport.com				Phone Number	+1 (410) 859-7787 Ext.				
Project Location:										
Address 7050 Friendship Road City/Vicinity BWI Airport										
Coordinates (if known): Latitude 39.180375 Longitude -76.667302 Waterway Sawmill Creek										
Project Descript	ion:									
List federal and state sources of funding, permits, or other		Agency Type Agency/Pr			am/Permit Name		Project/Permit/Tracking Number (if applicable)			
assistance (e.g. Bo of 2013, Chapter (State	Maryland De	partment	of Transportation					
CDBG; MDE/COE permit; etc.). Federal			Federal Aviation Administration							
This project inclu	des (check all	applicable):	⊠ New (Constructi	on Demolition		Remor	deling/Reh	abilitation	
State or Feder	al Rehabilitat	ion Tax Credi	ts 🗵	Excavation	 n/Ground Disturband	_		-	rways/Wetlands	
Other\Additional	Description:	construction	of new ATC	and asso	ciated improvement	s, includ				
Known Historic I	Properties:			·	<u> </u>					
This project invol	ves properties	check all ap	plicable):	Listed in	the National Registe	er \square	Subjec	t to an eas	sement held by MHT	
Included in th			_	_	_	_			,,	
 Included in the Maryland Inventory of Historic Properties Designated historic by a local government Previously subject to archeological investigations 										
Property\District\Report Name										
Attachments:										
	re required. I	ncomplete su	ubmittals may	y result in	delays or be returned	d witho	ut com	ment.		
All attachments are required. Incomplete submittals may result in delays or be returned without comment. All attachments are required. Incomplete submittals may result in delays or be returned without comment. Aerial photograph or USGS Quad Map section with location and boundaries of project clearly marked.										
Project Description, Scope of Work, Site Plan, and\or Construction Drawings.										
Photographs (print or digital) showing the project site including images of all buildings and structures.										
Description of past and present land uses in project area (wooded, mined, developed, agricultural uses, etc).										
MHT Determination:										
There are NO HISTORIC PROPERTIES in the area of potential effect The project will have NO ADVERSE EFFECT WITH CONDITIONS										
The project will have NO EFFECT on historic properties The project will have ADVERSE EFFECTS on historic properties										
The project will have NO ADVERSE EFFECT on historic properties MHT REQUESTS ADDITIONAL INFORMATION										
MHT Reviewer: / // // / / Date: /0//3/2023										
The state of the s		4/)			10/1	016	~ ~			

Submit printed copy of form and all attachments by mail to: Beth Cole, MHT, 100 Community Place, Crownsville, MD 21032

Archeo: 1ABC 9/18/2023

Attachment to

Project Review Form

for

BWI Marshall Airport Traffic Control Tower Replacement and Obstruction Removal Anne Arundel County, Maryland

Prepared for

Maryland Department of Transportation

Maryland Aviation Administration

P.O. Box 8766

BWI Airport, Maryland 21240-0766

by
Rob Wanner
EAC/ARCHAEOLOGY, INC.
4303 North Charles Street
September 7, 2023

PROJECT DESCRIPTION AND CURRENT LAND USE

The Maryland Aviation Administration (MAA) is proposing to construct a new Airport Traffic Control Tower (ATCT) at Baltimore/Washington International Thurgood Marshall Airport (BWI Marshall Airport) and associated improvements including removal of vegetative obstructions (**Figure 1**). National Environmental Policy Act (NEPA) approval is needed as MAA is requesting FAA approval of the Proposed Action as depicted on the Airport Layout Plan (ALP) and a determination that the Proposed Action would be eligible for Federal funding.

PROPOSED ACTION

The Proposed Action consists of the following projects as shown on **Figures 2** and **3**:

- Construct a new ATCT, 236-feet above ground level (AGL) (including ASDE¹ and antenna) to replace the existing ATCT²; this would include all necessary new equipment and utilities;
- Construct Operational Spaces (i.e., "base building") for FAA Staffing Offices within the Passenger C-D Connector;
- Construct a New Hotel on top of the Passenger C-D Connector; and
- Remove Part 77³ Obstructions⁴.

Connected Actions

Connected actions are those which are closely related to the Proposed Action and would not occur unless the Proposed Action occurs. The following actions are connected to the Proposed Action.

- Construct upgrades to existing but unused ramp control tower in order to function as a supplemental ATCT during construction of the C-D Connector and ATCT Program, including upgrades needed to make it compliant with the Americans with Disabilities Act (ADA);
- Remove LOS obstructions between the existing and new ATCT and Future Taxiway F; and
- Construct duct bank from Concourse D to new Airfield Lighting Vault (ALV) to supply power to new ATCT.

¹ Airport Surface Detection System (ASDE) consisting of an enclosed rotating radar array.

² Demolition of the existing ATCT is not part of the Proposed Action. Plans for the existing ATCT have not been determined at this time.

³ CFR Title 14 Part 77- Safe, Efficient Use, and Preservation of the Navigable Airspace (Part 77).

⁴ The Proposed Action includes Part 77 obstructions located adjacent to line-of-sight (LOS) obstructions associated with the new ATCT (see Connected Actions). Some Part 77 obstructions are also LOS obstructions between the existing ATCT and Future Taxiway F.

The proposed new ATCT, the new hotel, and FAA staffing offices would be situated within the existing terminal building, which is less than 50 years old and would be constructed as part of the Passenger C-D Connector Program. The existing ATCT will remain in place and be repurposed prior to operation of the new ATCT. Part 77 and LOS obstructing vegetation west of Runway 15R-33L would be removed. Tree obstructions east of Taxilane W would be hand felled to avoid impacts to wetland and stream areas, and obstructions west of Taxilane W would be clear cut and the area maintained as turf (see **Figure 3**).

Depending on timing of construction, construction staging would occur in one of two possible areas: within the Gold Lot south of the terminal area off Dorsey Road; or within Elkridge Landing Lots north of the Airport off Elkridge Landing Road. Both of these areas are currently or have been utilized for construction staging in the past.

PAST LAND USES IN PROJECT AREA

Small antebellum farmsteads used to dot the landscape of the BWI Marshall Airport property, with dwellings usually constructed in log or frame, sometimes with stone foundations. One such farmstead, visible in a 1943 aerial photograph, was located just to the south of the obstruction removal area (**Figure 4**). A road also passed through both obstruction removal areas. The farmstead was identified in the BWI Marshall Historic Preservation Plan, but research was not conducted to associate the residence with a particular family (Wanner and Harris 2021: Figure 2.12, no. 164).

By September 1946, the Baltimore Aviation Commission had purchased 1,000 acres of land. Much of the remainder of the property had to be acquired through condemnation suits over the opposition of a number of local land owners. The roadway and the farmstead located in the vicinity of the obstruction removal areas were demolished. In May 1947, construction began and in June 1950, President Harry S. Truman formally opened Friendship International Airport for business. The area of the proposed work has been part of the airport ever since.

HISTORIC RESOURCES IN VICINITY OF DIRECT APE

The Direct Area of Potential Effects (APE) includes the construction areas where ground disturbance may occur, as well as the staging areas which are located within exiting paved lots and would not result in ground disturbance (**Figure 5**). The areas of proposed obstruction removal are located within an area previously subjected to archaeological survey in 2016 as Area 5 (Wanner 2017) (**Figure 5**). The area was full of modern debris resulting from extensive grading, and no archaeological sites were identified in the location of the proposed obstruction removal. The area is within 440 feet of a former cemetery site. Burials were relocated by the aviation commission after it acquired the property in the late 1940s. No evidence of the cemetery was identified during the 2017 archaeological survey.

In addition, Site 18AN1591 is located approximately 290 feet north of the obstruction removal area (**Figure 4**). Site 18AN1591 is a very small Woodland-period site consisting of a concentration of prehistoric artifacts. The site was identified during the 2016 Phase I survey of Airport improvements (Wanner 2017). Four sherds of very fragmentary prehistoric pottery and one quartzite flake were recovered from historic fills within three shovel test pits. The site also contains a historic burnt feature. The site was found to lack integrity and due to its inability to yield additional information was determined not eligible for the National Register.

HISTORIC RESOURCES WITHIN INDIRECT APE

The Indirect APE encompasses the viewshed around the new ATCT determined from the viewshed analysis and is expanded to include all Direct APE areas and the main Airport campus. The establishment of the Indirect APE was based on a viewshed analysis undertaken by EAC/Archaeology, Inc. (EAC/A) using ArcGIS 10.8 (Figure 6). The viewshed analysis was focused on the visual impact that the new tower would have on the surrounding area. The analysis is included as an additional attachment to this project review form. The results indicate that the tower would not be visible from historic properties within the vicinity, including the Linthicum Heights Historic District (AA-990), listed on the National Register of Historic Places (NRHP), and the Hamilton House (AA-87). This is largely due to the presence of pine trees around the periphery of the airport, which screen airport structures from surrounding properties even during the winter months (Figure 7). Although the ATCT would not be visible from most of the Benson-Hammond House (AA-118) property, which is listed on the National Register of Historic Places, a small portion of the property falls outside of the pine tree buffer, and thus may be visually impacted during winter months. However, all other airport structures between the property and the terminal, including the existing ATCT, would also be visible, and thus it would not present a significant change to the existing viewshed.

REFERENCES

Wanner, Robert

2017 Phase I Archaeological Identification of BWI Marshall Airport, Anne Arundel County, Maryland. Prepared for the Maryland Department of Transportation, Maryland Aviation Administration, BWI Airport, Maryland.

Wanner, Robert and Tery Harris

2021 Historic Preservation Plan, Baltimore/Washington International Thurgood Marshall Airport, Anne Arundel County, Maryland. Prepared for the Maryland Department of Transportation, Maryland Aviation Administration, BWI Airport, Maryland.

Wanner, Robert

2023 Viewshed Analysis for Proposed New Airport Traffic Control Tower, Baltimore/Washington International Thurgood Marshall Airport, Anne Arundel County, Maryland. Prepared for the Maryland Aviation Administration, BWI Airport, Maryland.

PHOTOGRAPHIC PLATES



Photographic Plate 1: Proposed new ATCT location, facing southwest from between Concourses E and D



Photographic Plate 2: Proposed new ATCT location, facing northeast from between Concourses C and D



Photographic Plate 3: Proposed new ATCT location, facing northeast from between Concourses C and D



Photographic Plate 4: Proposed obstruction removal area facing east from western edge of airfield (existing ATCT visible in background)



Photographic Plate 5: Proposed obstruction removal area facing northeast from southwest corner of airfield

FIGURES

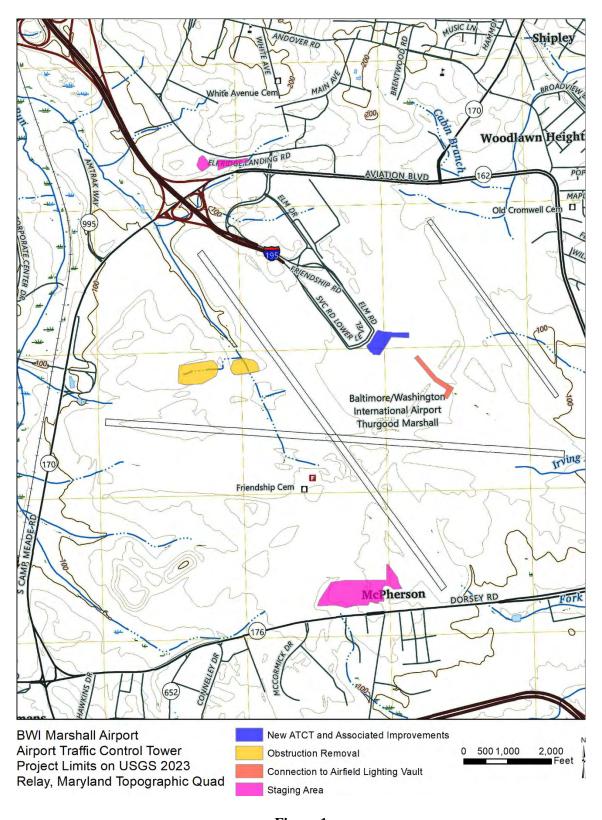
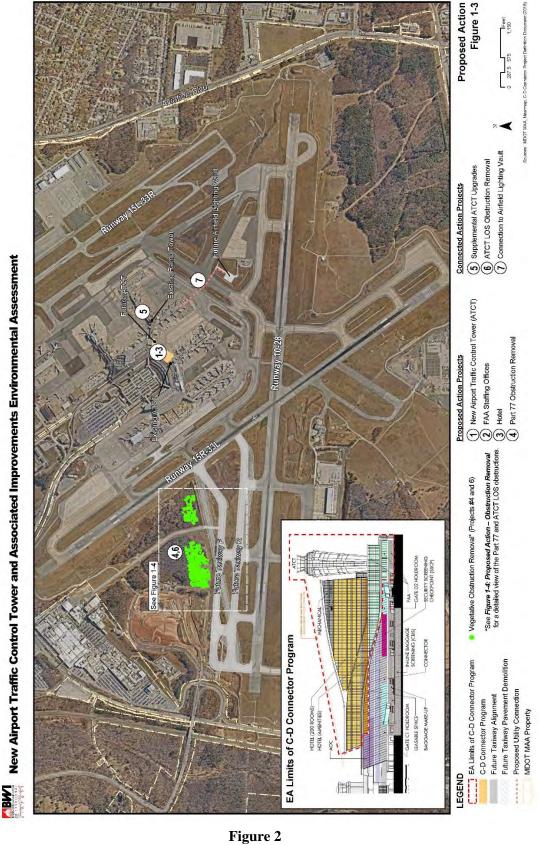


Figure 1



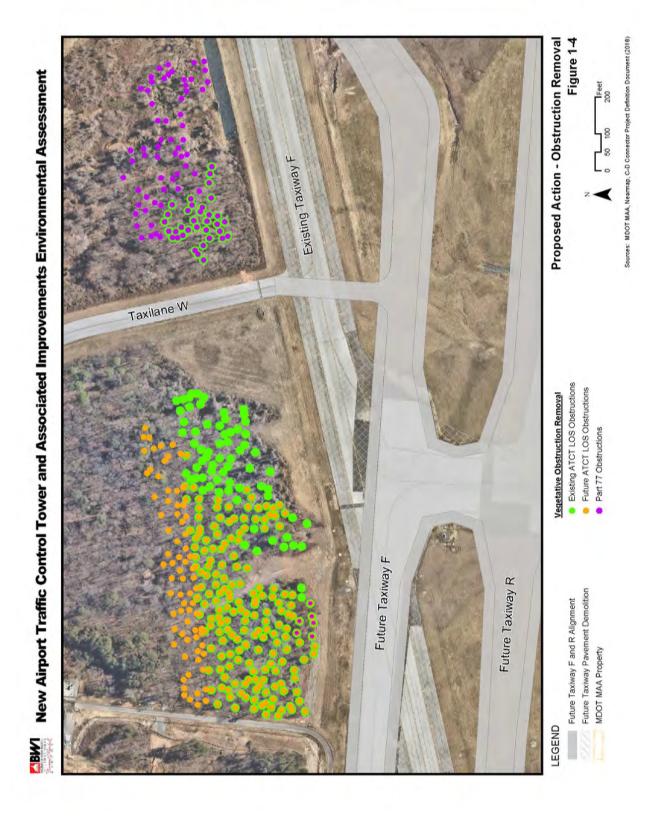


Figure 3

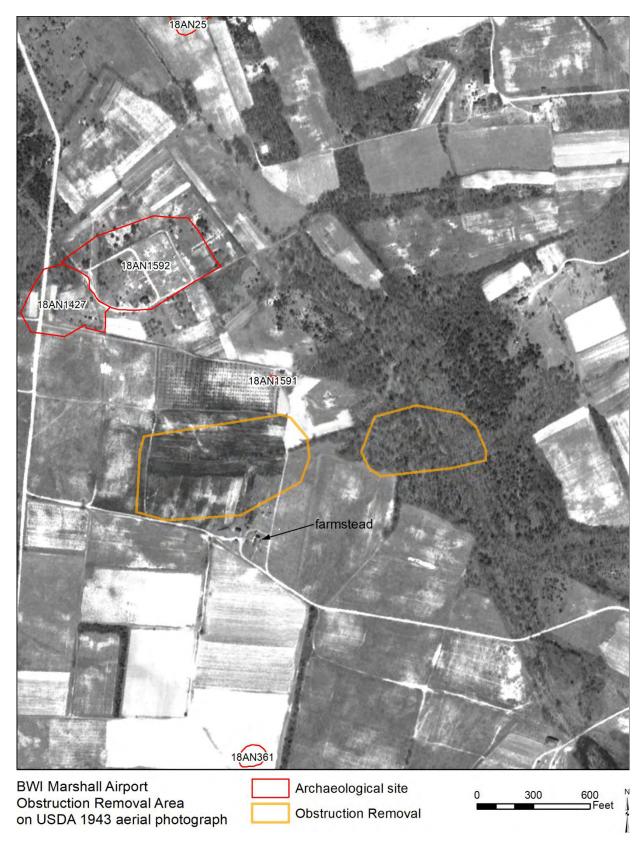


Figure 4

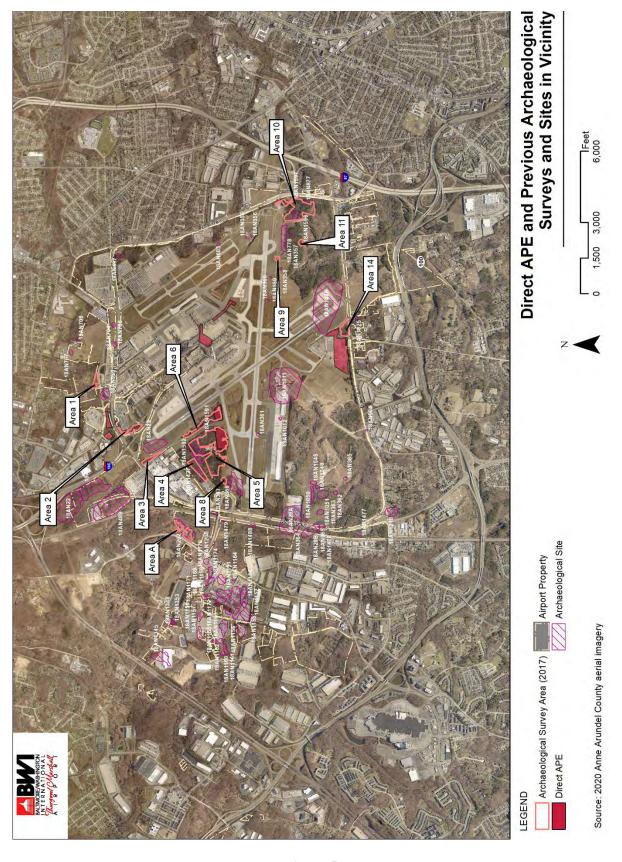


Figure 5

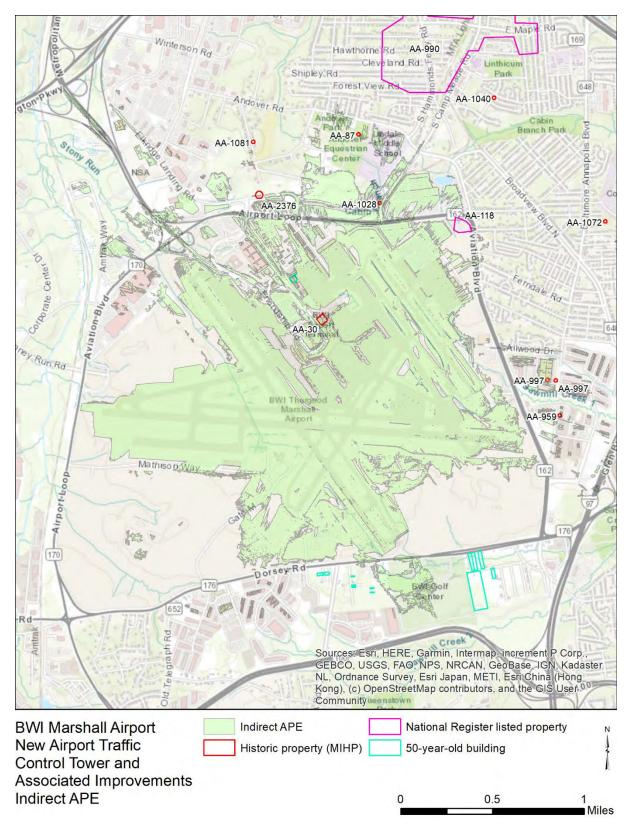


Figure 4



Figure 5



VIEWSHED ANALYSIS FOR PROPOSED NEW AIRPORT TRAFFIC CONTROL TOWER, BALTIMORE/WASHINGTON INTERNATIONAL THURGOOD MARSHALL AIRPORT, ANNE ARUNDEL COUNTY, MARYLAND

Prepared for HNTB 2900 South Quincy St. Ste. 600 Arlington, VA 22206

Prepared by Rob Wanner

Elizabeth A. Comer Principal Investigator

EAC/Archaeology, Inc. 4303 N. Charles Street Baltimore, MD 21218

ABSTRACT

HNTB contracted with EAC/Archaeology, Inc., (EAC/A) to conduct a viewshed analysis for the proposed construction of a new Airport Traffic Control Tower (ATCT) at Baltimore/Washington International Thurgood Marshall Airport (BWI Marshall) in Anne Arundel County. The analysis, conducted in ArcGIS 10.8, indicates that the tower will not be visible from historic properties within the vicinity, including the Linthicum Heights Historic District (AA-990), listed on the National Register of Historic Places (NRHP), and the Hamilton House (AA-87). This is largely due to the presence of pine trees around the periphery of the airport, which screen airport structures from surrounding properties even during the winter months. Although the ATCT will not be visible from most of the Benson-Hammond House (AA-118) property, a small portion of the property falls outside of the pine tree buffer, and thus may be visually impacted during winter months. However, all other airport structures between the property and the terminal, including the existing ATCT, would also be visible, and thus it would not likely present a significant change. Therefore, it the construction of the new ATCT will not have a significant visual impact on any historic properties in the vicinity.

Draft Report ii

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3	Results of Analysis
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Draft Report iii

1 Introduction

The Maryland Aviation Administration (MAA) is proposing to build a modernized Airport Traffic Control Tower (ATCT) at Baltimore/Washington International Thurgood Marshall Airport (BWI Marshall Airport) (**Figure 1**). An Environmental Assessment will be prepared to evaluate alternatives for expansion and to consider potential effects of the expansion. One of the considerations is the effect of the new tower, which is taller than the current ATCT, on historic resources in the vicinity. Historic resources are protected under Section 106 of the National Historic Preservation Act of 1966 (NHPA). Section 106 of the NHPA outlines a historic preservation review process and requires Federal agencies to consider the effects of their projects on historic resources. Both direct and indirect effects to historic resources must be considered. While the new tower would be built within a previously disturbed footprint on airport property, and would thus not result in any effects on archaeological resources, the new tower could indirectly affect the views to and from historic properties – properties listed on or eligible for the National Register of Historic Places (NRHP) – in the area.

Therefore, EAC/Archaeology, Inc. (EAC/A) prepared a viewshed study for the proposed construction of a new ATCT at BWI Marshall Airport. The primary purpose of the study was to identify an Indirect Area of Potential Effect (APE), specifically with regard to visual effects, for the new tower and historic resources within that Indirect APE which may be visually affected by the project. In general, the APE is defined in the regulations implementing the Section 106 review process as "the geographic area or areas within which an undertaking may directly or indirectly cause changes in the character or use of historic properties, if any such properties exist. The area of potential effects is influenced by the scale and nature of an undertaking and may be different for different kinds of effects caused by the undertaking" [36 CFR Part 800.16(d)]. This report documents the methodology and the results of this viewshed study.

Section 1 of this report includes an introduction and brief overview of the project report. Section 2 contains a description of the research design and methodology. Section 3 provides a summary of the results and interpretation. Section 4 summarizes the results and offers recommendations for the project design to address county concerns. Section 5 comprises a list of references cited in the report.

Robert Wanner was responsible for all research and analysis, along with associated maps and imagery. Spatial analysis was conducted on computers at EAC/A's archaeological laboratory at 2113 Saint Paul Street, Baltimore, Maryland. All photographs included in this report were taken by Robert Wanner on July 26, 2023.

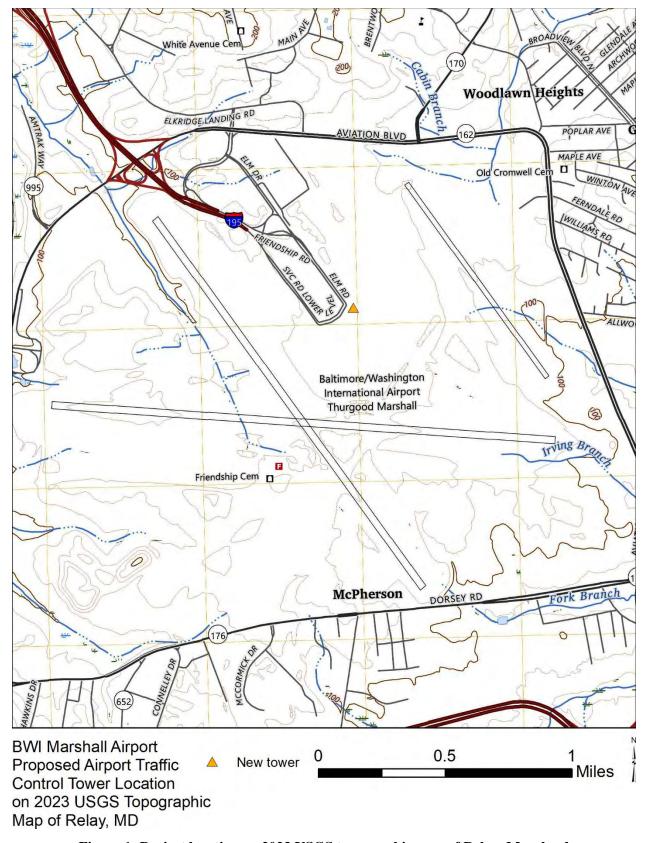


Figure 1: Project location on 2023 USGS topographic map of Relay, Maryland

2 RESEARCH DESIGN AND METHODOLOGY

EAC/A prepared two viewsheds using ArcGIS 10.8. A viewshed is developed using cells in a digital elevation model (raster data) and observer points (vector data). A straight line is interpolated between the observer point and every other cell within the elevation model. If the height of cells along this line exceeds the height at the source, the line of sight is interrupted, and raster data beyond this threshold is eliminated from the viewshed. In this case, the observer point was emplaced in the proposed location of the new ATCT at 387 feet above mean sea level, which is the proposed height of the tower. A total of 5.5 feet was added to the surface to simulate the eye level of an average person.

EAC/A used two surfaces in this analysis, both based upon a two-foot resolution Digital Elevation Model (DEM) derived from Light Detection and Ranging (LiDAR) data. LiDAR is a remote sensing method that uses light in the form of a pulsed laser to measure distances to the earth. These light pulses—combined with other data recorded by the airborne system—generate precise, threedimensional information about the shape of the earth and its surface characteristics. The sheer density and resolution of point data acquired usually guarantees that some of the points represent the surface of the ground below tree cover. Maryland makes all of the point cloud data and processed DEMs available for free at the Maryland state mapping and GIS portal, Maryland iMap. The point cloud was downloaded for the relevant area of BWI Marshall Airport, then used to generate a digital elevation model (DEM) with current structures and vegetation intact (Figure 1); and a "no vegetation" DEM to simulate the surface with vegetation removed. While this does not represent real conditions, it is often used to replicate the terrain in the winter months when surface vegetation is dead and the trees are bare of leaves. While vegetation could be removed at some point in the future, especially on private property, this analysis provides information on how these real conditions affect the viewshed so that appropriate planning can be implemented. All structures were left intact for the no vegetation DEM since any changes to structures on airport property would prompt additional consideration for effects on cultural resources. Both models were generated at a two-foot resolution with Blue Marble's Global Mapper 18.2 Lidar Module.

The analysis was conducted with the Visibility tool in ArcGIS 10.8, allowing for a buffer of 1.5 miles around the tower. This is the maximum distance that a person might reasonably be able to see and interpret the ATCT. A raster image of areas from which the tower would be discernible was created, which was subsequently converted into a shapefile. This allowed for easier editing and measuring. Smaller, isolated residual visible areas which were less than 2,200 square feet in size were removed from the viewshed. Patches of visibility below this threshold were observed to correspond frequently with the roofs of houses or the tops of trees, and were thus considered secondary in importance to larger, contiguous areas of visible terrain. The process was completed for both the current and the no vegetation DEMs, generating both a current viewshed (simulating the visible surface with current structural and summer leaf conditions) and a no vegetation viewshed (simulating the visible surface with leaves off the trees and shrubs).

New ATCT at BWI Marshall EAC/A

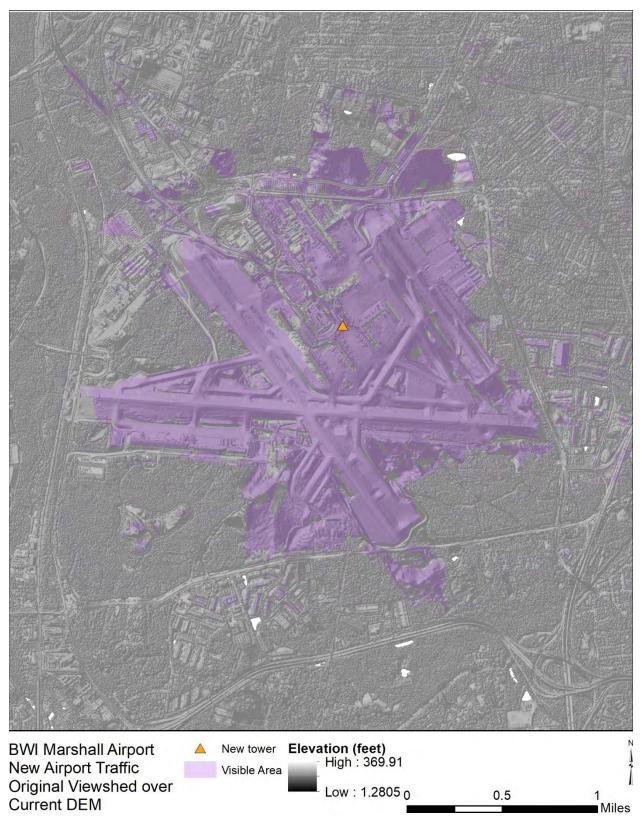


Figure 2: Original viewshed generated from proposed tower over distance of 1.5 miles, using current DEM with vegetation and buildings

3 RESULTS OF ANALYSIS

The current viewshed encompasses approximately 2.7 square miles in area, including most of the main airport campus surrounded by Aviation Boulevard and Dorsey Road. Notable gaps in visibility exist in the northwest, southwest and southeast areas of the airport campus due to thick vegetation which also serves to block the views beyond Aviation Boulevard. The tower would also be visible within a significant portion of the developed area to the north of Aviation Boulevard, in the vicinity of the long-term and employee parking lots for the airport and the BWI Business District; beyond Aviation Boulevard on the east side of the airport in the vicinity of Ferndale; and to the south of Dorsey Road within the Thomas A. Dixon, Jr. Aircraft Observation Area.

Five historic properties mapped with MEDUSA (Maryland's online cultural resources GIS) were identified which intersect this current viewshed for the new ATCT (**Figure 3**): AA-30 (Hanger No. 1, BWI), AA-959 (W. T. Shipley Farm), AA-997 (W. Downs House and Cemetery), AA-1028 (Buren Smith House), and AA-2376 (Unidentified Farmstead). Without exception, all of these documented resources have been demolished. Because they no longer exist in their original locations, the ATCT will have no effect on previously-identified historic properties if the current configuration of vegetation and structures is maintained. In addition, a spatial database of properties either owned by the airport or within the airport noise zone (ANZ) which contain buildings older than 50 years, assembled for the BWI Marshall Historic Preservation Plan, was consulted. Of these properties, only one falls within the current viewshed for the ATCT: the Airline Cargo Building, from which the current ATCT is visible. As such, the new ATCT will not result in any new effects to this building.

The no vegetation viewshed covers a great deal more area than that covered by the current viewshed (4.4 square miles) showing the important effects of vegetative screening on airport properties associated with noise reduction (**Figure 4**). This includes significant areas beyond the main airport campus to the north, south, and east. This viewshed includes nearly all of the Benson-Hammond House (AA-118) property at the northeast corner of the airport property, and a small portion of the Linthicum Heights Historic District (AA-990), both listed on the NRHP. Another property which falls within this viewshed, AA-87 (Hamilton House), was determined eligible for the National Register under criterion C. One ineligible historic property also fall within this bare earth viewshed, AA-1081 (White Avenue Cemetery). Additionally, two other unevaluated properties, AA-1040 (William Abner Shipley House) and AA-1072 (Harmony Grove), also fall within the bare earth viewshed. Several other properties with buildings over 50 years old also fall within the viewshed on either side of the Thomas A. Dixon, Jr. Aircraft Observation Area.

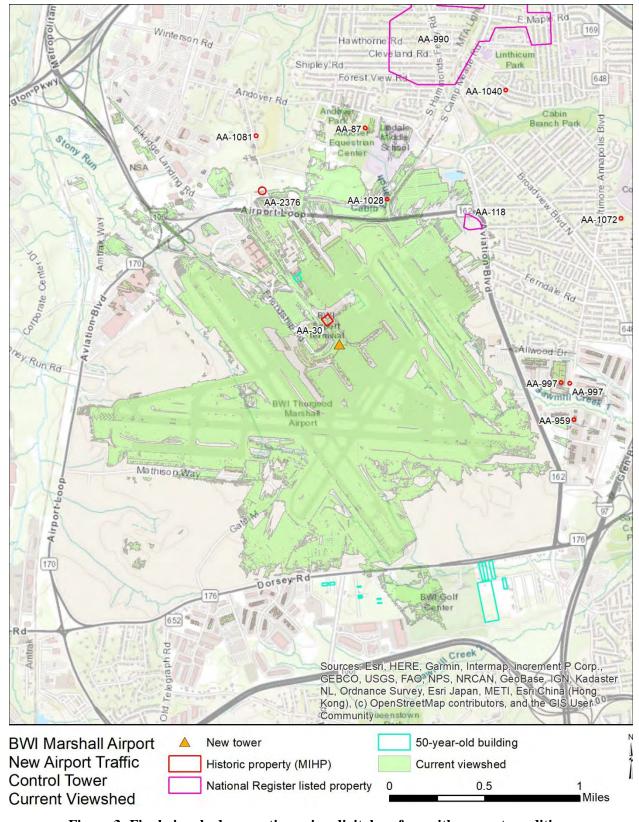


Figure 3: Final viewshed generating using digital surface with current conditions

EAC/A

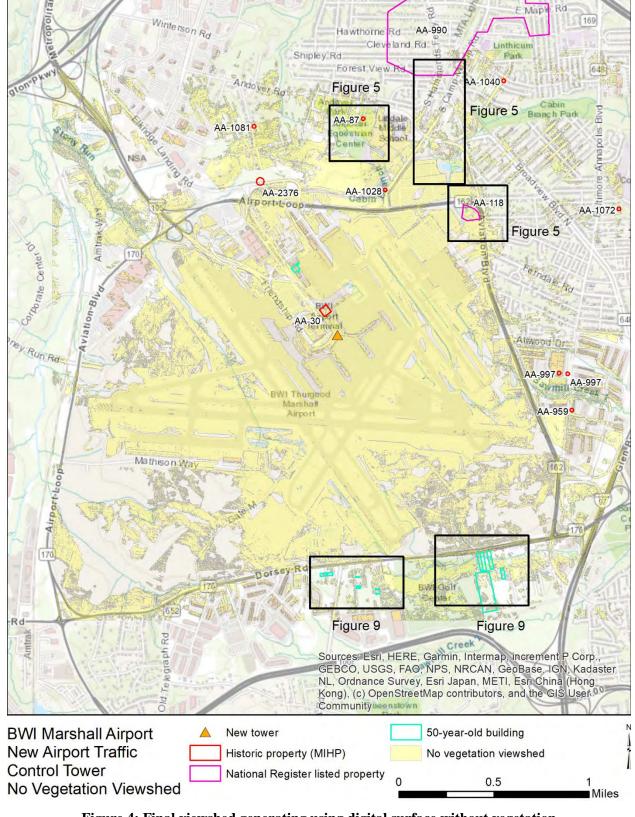


Figure 4: Final viewshed generating using digital surface without vegetation

Besides illustrating the importance of the vegetative buffers on the airport property emplaced to reduce noise, a viewshed generated with vegetation removed is often used to simulate conditions in winter months, when the trees, shrubs, and vines are bare of leaves. While this is usually a concern for historic properties eligible for or listed on the NRHP, the presence of pine trees around the edges of the airport mitigate this effect on the three relevant properties to the north of the airport. Pine trees are very easy to distinguish as the only green trees in aerial photographs taken in 2022, provided by Anne Arundel County, due to the fact that the photos were taken during the winter months (**Figure 5**).

In the case of the Benson-Hammond House property (AA-118), pine trees around the edge of the property will block the view even during the winter months (**Figure 5**, **top right**). A photograph from the northeast edge of the property facing southwest demonstrates the visual effects of the thick vegetation including pine trees wrapping around the property (**Figure 6**). We note here that during winter months, the tower might be partially visible from the very back of the Benson-Hammond House property, beyond the pine trees. However, currently, long term parking, a runway, the terminal, and the current tower may also be partially visible from the back of the property during the winter months. Given that all of these airport structures may already be visible the impact on this area of the property will be minimal. The area containing the primary structures will still be protected visually.

In the case of the Hamilton House (AA-87), a thick vegetation buffer to the south, which also includes pine trees, will also prevent visual effects during the winter months (**Figure 5, bottom right**). A photograph taken from the south of the property shows the visual effects of approximately 400 feet of forest between the property and the airport, preventing any view of the parking lots, air cargo buildings, or the terminal which are located between the property and the proposed location for the new tower (**Figure 7**).

A small portion of the Linthicum Heights Historic District (AA-990), which is listed in the NRHP, falls within the no vegetation viewshed (**Figure 5, left**). This is mainly focused on a small portion of Hammonds Ferry Road between Forest View Road and Shipley Court due to the elevation in this area and the curve of the road to the southwest. However, a photograph from this location again indicates that thick vegetation, which includes some visible pine trees, stands between this area and the airport campus (**Figure 8**). Coupled with modern houses constructed to the south, it would appear that the tower would not be visible from this location even during the winter months.



Figure 5: Effects on AA-990, AA-118, and AA87, showing photograph locations



Figure 6: Photograph of view from AA-118, facing southwest



Figure 7: Photograph of view from AA-87, facing southwest



Figure 8: Photograph from AA-990, facing south from intersection between S. Hammonds Ferry Road and Shipley Court

A similar situation is true of several properties to the south of Dorsey Road on either side of the Thomas A. Dixon, Jr. Aircraft Observation Area which contain structures older than 50 years (**Figure 9**). A pine buffer exists along the northern edge of Dorsey Road, except at access points and north of the observation area, which reduces noise as well as visual effects. The buffer is complimented by deciduous trees, and grows much thicker to the east of the observation area. A photograph shows the effects of the buffer from Arundel Avenue, just to the west of the Thomas A. Dixon, Jr. Aircraft Observation Area (**Figure 10**). Although mainly deciduous trees are visible, as the photo was taken during summer months, pines are visible in the background.



Figure 9: Effects on properties with 50-year-old buildings south of Dorsey Road

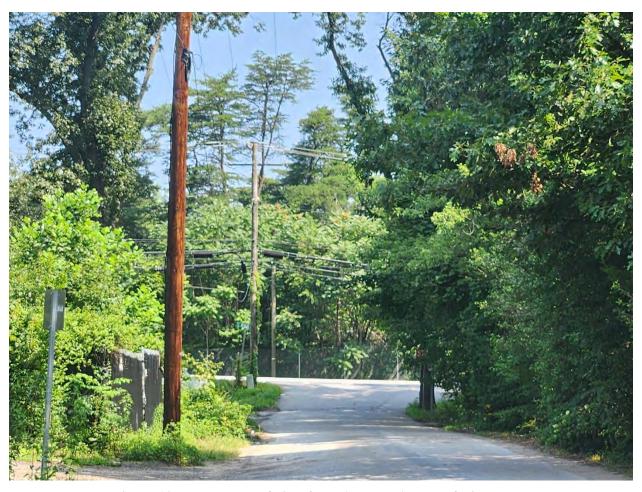


Figure 10: Photograph of view from Arundel Avenue, facing north

4 SUMMARY

The viewshed analysis has shown that any effects on historic properties will be minimal. While the no vegetation viewshed includes portions of the Benson-Hammond House (AA-118) property, the Linthicum Heights Historic District (AA-990), which both listed on the NRHP, and the Hamilton House (AA-87), which has been determined eligible for the National Register under criterion C, ground truthing has shown that thick vegetation buffers which include pine trees will continue to visually screen airport structures from these properties even during the winter months. A small portion of the Benson-Hammond House boundary falls just outside of the pine tree buffer, and thus there is potential there for visual effects during the winter. However, all of the existing airport structures, including the current tower, are currently visible from the same location, and thus the new ATCT would not present a significant change in the view from there.

While the construction of the new ATCT does not appear to have any adverse visual effects on historic properties listed on or eligible for the NRHP, it is important to emphasize that this is primarily the result of the current tree buffers. If there are any changes to these buffers, the effects of this work on the viewshed for nearby historic properties should be considered.

5 REFERENCES CITED

United States Geological Survey (USGS)

2022 Relay, Maryland Quad. Topographic Map. 1:24,000. United States Geological Survey, Washington.

Attachment 3:

Delaware Nation Response

December 13, 2023

Historic Resources Appendix D

From: Katelyn Lucas <klucas@delawarenation-nsn.gov>

Sent: Wednesday, December 13, 2023 12:33 PM

To: Walker, Genevieve J (FAA) < Genevieve. J. Walker@faa.gov>

Subject: RE: Request review and offer of Consultation for a proposed new Air Traffic Control tower

at BWI (Maryland).

Hello Genevieve,

Since the project APE was subject to previous survey which found that "the area was full of modern debris resulting from extensive grading, and no archaeological sites were identified in the location of the proposed obstruction removal," we wont have concerns about this. THank you!

Sincerely,

Katelyn Lucas
Delaware Nation Tribal Historic Preservation Officer
PhD Candidate
405-544-8115

klucas@delawarenation-nsn.gov

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From: Walker, Genevieve J (FAA) < Genevieve.J.Walker@faa.gov >

Sent: Tuesday, November 14, 2023 12:45 PM

To: Katelyn Lucas

Subject: Request review and offer of Consultation for a proposed new Air Traffic Control tower at

BWI (Maryland).

Good afternoon Ms. Lucas! I hope you are well. Attached is a cover letter describing the proposed project and additional background information. Please let me know if you need more information or if you have any concerns about the project. Also, if you would like to have formal Government-to-Government Consultation, please let me know!

Have a lovely day/week and thank you for your time!

Genevieve

CONFIDENTIALITY NOTE:

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Attachment 4:

Viewshed Analysis Report

revised December 13, 2023

Historic Resources Appendix D

VIEWSHED ANALYSIS FOR PROPOSED NEW AIRPORT TRAFFIC CONTROL TOWER, BALTIMORE/WASHINGTON INTERNATIONAL THURGOOD MARSHALL AIRPORT, ANNE ARUNDEL COUNTY, MARYLAND

Prepared for HNTB 2900 South Quincy St. Ste. 600 Arlington, VA 22206

Prepared by Rob Wanner

Elizabeth A. Comer Principal Investigator

EAC/Archaeology, Inc. 4303 N. Charles Street Baltimore, MD 21218

December 13, 2023

ABSTRACT

HNTB contracted with EAC/Archaeology, Inc., (EAC/A) to conduct a viewshed analysis for the proposed construction of a new Airport Traffic Control Tower (ATCT) at Baltimore/Washington International Thurgood Marshall Airport (BWI Marshall) in Anne Arundel County. The analysis, conducted in ArcGIS 10.8, indicates that the tower will not be visible from historic properties within the vicinity, including the Linthicum Heights Historic District (AA-990), listed on the National Register of Historic Places (NRHP), and the Hamilton House (AA-87). This is largely due to the presence of pine trees around the periphery of the airport, which screen airport structures from surrounding properties even during the winter months. Although the ATCT will not be visible from most of the Benson-Hammond House (AA-118) property, a small portion of the property falls outside of the pine tree buffer, and thus may be visually impacted during winter months. However, all other airport structures between the property and the terminal, including the existing ATCT, would also be visible, and thus it would not likely present a significant change. Therefore, it the construction of the new ATCT will not have a significant visual impact on any historic properties in the vicinity.

Draft Report ii

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Draft Report iii

1 Introduction

The Maryland Aviation Administration (MAA) is proposing to build a modernized Airport Traffic Control Tower (ATCT) at Baltimore/Washington International Thurgood Marshall Airport (BWI Marshall Airport) (**Figure 1**). An Environmental Assessment will be prepared to evaluate alternatives for expansion and to consider potential effects of the expansion. One of the considerations is the effect of the new tower, which is taller than the current ATCT, on historic resources in the vicinity. Historic resources are protected under Section 106 of the National Historic Preservation Act of 1966 (NHPA). Section 106 of the NHPA outlines a historic preservation review process and requires Federal agencies to consider the effects of their projects on historic resources. Both direct and indirect effects to historic resources must be considered. While the new tower would be built within a previously disturbed footprint on airport property, and would thus not result in any effects on archaeological resources, the new tower could indirectly affect the views to and from historic properties – properties listed on or eligible for the National Register of Historic Places (NRHP) – in the area.

Therefore, EAC/Archaeology, Inc. (EAC/A) prepared a viewshed study for the proposed construction of a new ATCT at BWI Marshall Airport. The primary purpose of the study was to identify an Indirect Area of Potential Effect (APE), specifically with regard to visual effects, for the new tower and historic resources within that Indirect APE which may be visually affected by the project. In general, the APE is defined in the regulations implementing the Section 106 review process as "the geographic area or areas within which an undertaking may directly or indirectly cause changes in the character or use of historic properties, if any such properties exist. The area of potential effects is influenced by the scale and nature of an undertaking and may be different for different kinds of effects caused by the undertaking" [36 CFR Part 800.16(d)]. This report documents the methodology and the results of this viewshed study.

Section 1 of this report includes an introduction and brief overview of the project report. Section 2 contains a description of the research design and methodology. Section 3 provides a summary of the results and interpretation. Section 4 summarizes the results and offers recommendations for the project design to address county concerns. Section 5 comprises a list of references cited in the report.

Robert Wanner was responsible for all research and analysis, along with associated maps and imagery. Spatial analysis was conducted on computers at EAC/A's archaeological laboratory at 2113 Saint Paul Street, Baltimore, Maryland. All photographs included in this report were taken by Robert Wanner on July 26, 2023.

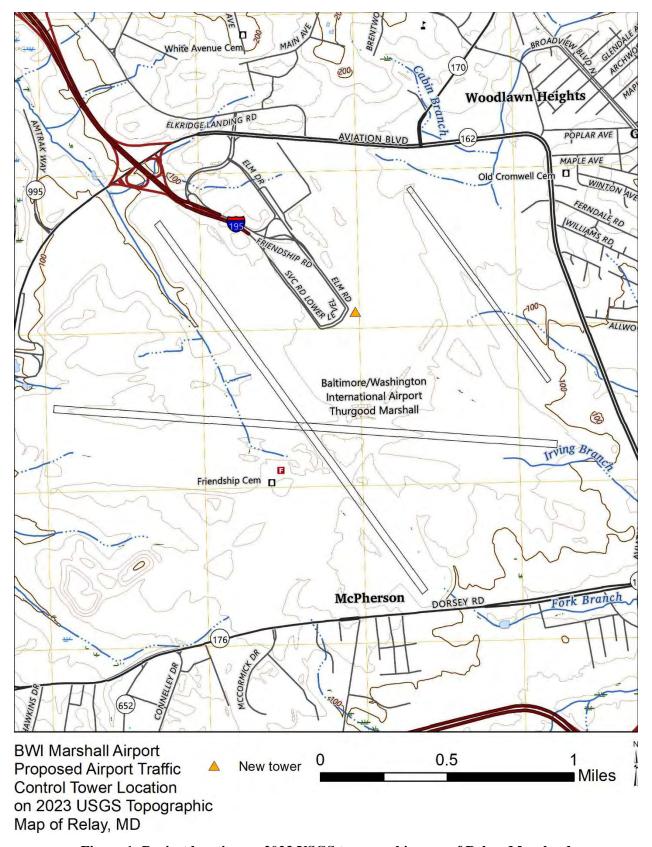


Figure 1: Project location on 2023 USGS topographic map of Relay, Maryland

2 RESEARCH DESIGN AND METHODOLOGY

EAC/A prepared two viewsheds using ArcGIS 10.8. A viewshed is developed using cells in a digital elevation model (raster data) and observer points (vector data). A straight line is interpolated between the observer point and every other cell within the elevation model. If the height of cells along this line exceeds the height at the source, the line of sight is interrupted, and raster data beyond this threshold is eliminated from the viewshed. In this case, the observer point was emplaced in the proposed location of the new ATCT at 387 feet above mean sea level, which is the proposed height of the tower. A total of 5.5 feet was added to the surface to simulate the eye level of an average person.

EAC/A used two surfaces in this analysis, both based upon a two-foot resolution Digital Elevation Model (DEM) derived from Light Detection and Ranging (LiDAR) data. LiDAR is a remote sensing method that uses light in the form of a pulsed laser to measure distances to the earth. These light pulses—combined with other data recorded by the airborne system—generate precise, threedimensional information about the shape of the earth and its surface characteristics. The sheer density and resolution of point data acquired usually guarantees that some of the points represent the surface of the ground below tree cover. Maryland makes all of the point cloud data and processed DEMs available for free at the Maryland state mapping and GIS portal, Maryland iMap. The point cloud was downloaded for the relevant area of BWI Marshall Airport, then used to generate a digital elevation model (DEM) with current structures and vegetation intact (Figure 1); and a "no vegetation" DEM to simulate the surface with vegetation removed. While this does not represent real conditions, it is often used to replicate the terrain in the winter months when surface vegetation is dead and the trees are bare of leaves. While vegetation could be removed at some point in the future, especially on private property, this analysis provides information on how these real conditions affect the viewshed so that appropriate planning can be implemented. All structures were left intact for the no vegetation DEM since any changes to structures on airport property would prompt additional consideration for effects on cultural resources. Both models were generated at a two-foot resolution with Blue Marble's Global Mapper 18.2 Lidar Module.

The analysis was conducted with the Visibility tool in ArcGIS 10.8, allowing for a buffer of 1.5 miles around the tower. This is the maximum distance that a person might reasonably be able to see and interpret the ATCT. A raster image of areas from which the tower would be discernible was created, which was subsequently converted into a shapefile. This allowed for easier editing and measuring. Smaller, isolated residual visible areas which were less than 2,200 square feet in size were removed from the viewshed. Patches of visibility below this threshold were observed to correspond frequently with the roofs of houses or the tops of trees, and were thus considered secondary in importance to larger, contiguous areas of visible terrain. The process was completed for both the current and the no vegetation DEMs, generating both a current viewshed (simulating the visible surface with current structural and summer leaf conditions) and a no vegetation viewshed (simulating the visible surface with leaves off the trees and shrubs).

EAC/A



New ATCT at BWI Marshall

Figure 2: Original viewshed generated from proposed tower over distance of 1.5 miles, using current DEM with vegetation and buildings

3 RESULTS OF ANALYSIS

The current viewshed encompasses approximately 2.7 square miles in area, including most of the main airport campus surrounded by Aviation Boulevard and Dorsey Road. Notable gaps in visibility exist in the northwest, southwest and southeast areas of the airport campus due to thick vegetation which also serves to block the views beyond Aviation Boulevard. The tower would also be visible within a significant portion of the developed area to the north of Aviation Boulevard, in the vicinity of the long-term and employee parking lots for the airport and the BWI Business District; beyond Aviation Boulevard on the east side of the airport in the vicinity of Ferndale; and to the south of Dorsey Road within the Thomas A. Dixon, Jr. Aircraft Observation Area.

Six properties mapped with MEDUSA (Maryland's online cultural resources GIS) were identified which intersect this current viewshed for the new ATCT (**Figure 3**): AA-30 (Hanger No. 1, BWI), AA-959 (W. T. Shipley Farm), AA-997 (W. Downs House and Cemetery), AA-1028 (Buren Smith House), AA-2376 (Unidentified Farmstead), and Friendship Cemetery (AA-2518). With only one exception, these documented resources have been demolished. Friendship Cemetery (AA-2518) is the only property that still exists in its original location; however, this cemetery, which is nestled within the main airport campus, has been evaluated and determined not eligible for the NRHP. As such, the ATCT will have no effect on any properties eligible for or potentially eligible for the NRHP if the current configuration of vegetation and structures is maintained. In addition, a spatial database of properties either owned by the airport or within the airport noise zone (ANZ) which contain buildings older than 50 years, assembled for the BWI Marshall Historic Preservation Plan, was consulted. Of these properties, only one falls within the current viewshed for the ATCT: the Airline Cargo Building, from which the current ATCT is visible. As such, the new ATCT will not result in any new effects to this building.

The no vegetation viewshed covers a great deal more area than that covered by the current viewshed (4.4 square miles) showing the important effects of vegetative screening on airport properties associated with noise reduction (**Figure 4**). This includes significant areas beyond the main airport campus to the north, south, and east. This viewshed includes nearly all of the Benson-Hammond House (AA-118) property at the northeast corner of the airport property, and a small portion of the Linthicum Heights Historic District (AA-990), both listed on the NRHP. Another property which falls within this viewshed, AA-87 (Hamilton House), was determined eligible for the National Register under criterion C. One ineligible historic property also fall within this bare earth viewshed, AA-1081 (White Avenue Cemetery). Additionally, two other unevaluated properties, AA-1040 (William Abner Shipley House) and AA-1072 (Harmony Grove), also fall within the bare earth viewshed. Several other properties with buildings over 50 years old also fall within the viewshed on either side of the Thomas A. Dixon, Jr. Aircraft Observation Area.

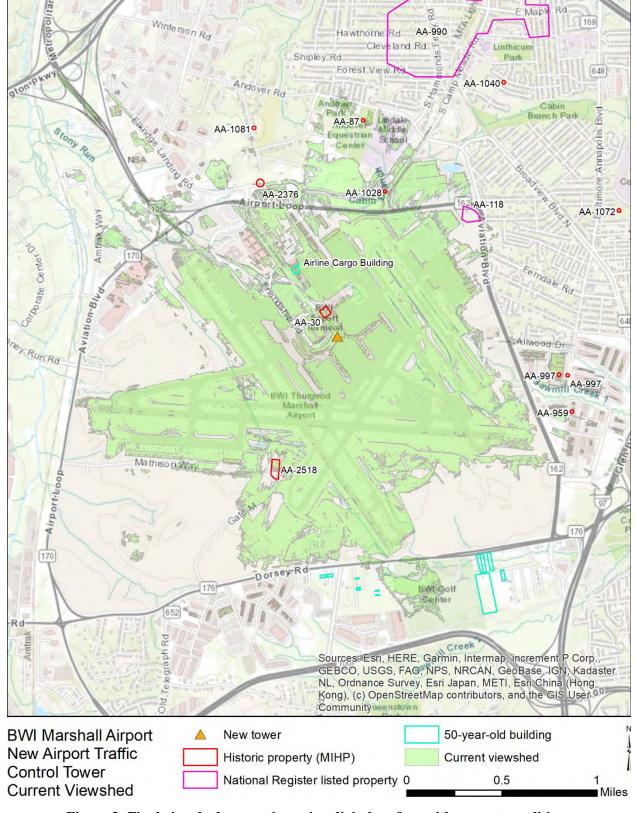


Figure 3: Final viewshed generating using digital surface with current conditions

EAC/A

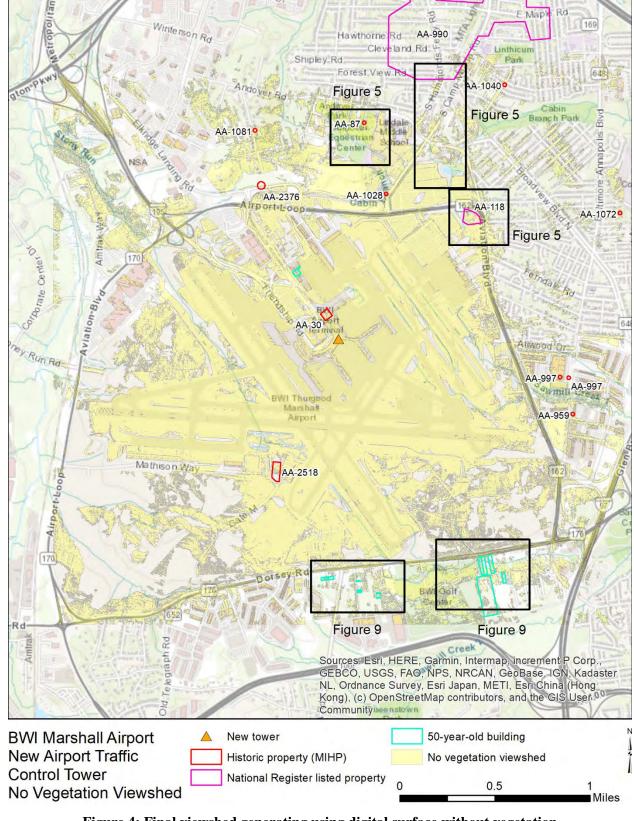


Figure 4: Final viewshed generating using digital surface without vegetation

Besides illustrating the importance of the vegetative buffers on the airport property emplaced to reduce noise, a viewshed generated with vegetation removed is often used to simulate conditions in winter months, when the trees, shrubs, and vines are bare of leaves. While this is usually a concern for historic properties eligible for or listed on the NRHP, the presence of pine trees around the edges of the airport mitigate this effect on the three relevant properties to the north of the airport. Pine trees are very easy to distinguish as the only green trees in aerial photographs taken in 2022, provided by Anne Arundel County, due to the fact that the photos were taken during the winter months (**Figure 5**).

In the case of the Benson-Hammond House property (AA-118), pine trees around the edge of the property will block the view even during the winter months (**Figure 5**, **top right**). A photograph from the northeast edge of the property facing southwest demonstrates the visual effects of the thick vegetation including pine trees wrapping around the property (**Figure 6**). We note here that during winter months, the tower might be partially visible from the very back of the Benson-Hammond House property, beyond the pine trees. However, currently, long term parking, a runway, the terminal, and the current tower may also be partially visible from the back of the property during the winter months. Given that all of these airport structures may already be visible the impact on this area of the property will be minimal. The area containing the primary structures will still be protected visually.

In the case of the Hamilton House (AA-87), a thick vegetation buffer to the south, which also includes pine trees, will also prevent visual effects during the winter months (**Figure 5, bottom right**). A photograph taken from the south of the property shows the visual effects of approximately 400 feet of forest between the property and the airport, preventing any view of the parking lots, air cargo buildings, or the terminal which are located between the property and the proposed location for the new tower (**Figure 7**).

A small portion of the Linthicum Heights Historic District (AA-990), which is listed in the NRHP, falls within the no vegetation viewshed (**Figure 5**, **left**). This is mainly focused on a small portion of Hammonds Ferry Road between Forest View Road and Shipley Court due to the elevation in this area and the curve of the road to the southwest. However, a photograph from this location again indicates that thick vegetation, which includes some visible pine trees, stands between this area and the airport campus (**Figure 8**). Coupled with modern houses constructed to the south, it would appear that the tower would not be visible from this location even during the winter months.



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Figure 6: Photograph of view from AA-118, facing southwest



Figure 7: Photograph of view from AA-87, facing southwest



Figure 8: Photograph from AA-990, facing south from intersection between S. Hammonds Ferry Road and Shipley Court

A similar situation is true of several properties to the south of Dorsey Road on either side of the Thomas A. Dixon, Jr. Aircraft Observation Area which contain structures older than 50 years (**Figure 9**). A pine buffer exists along the northern edge of Dorsey Road, except at access points and north of the observation area, which reduces noise as well as visual effects. The buffer is complimented by deciduous trees, and grows much thicker to the east of the observation area. A photograph shows the effects of the buffer from Arundel Avenue, just to the west of the Thomas A. Dixon, Jr. Aircraft Observation Area (**Figure 10**). Although mainly deciduous trees are visible, as the photo was taken during summer months, pines are visible in the background.



Figure 9: Effects on properties with 50-year-old buildings south of Dorsey Road

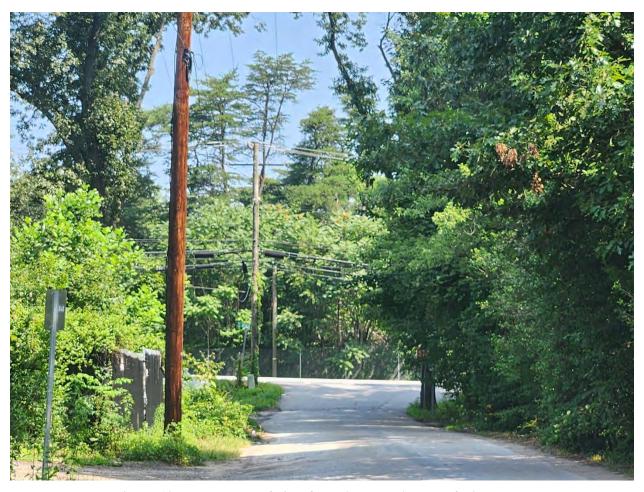


Figure 10: Photograph of view from Arundel Avenue, facing north

4 SUMMARY

The viewshed analysis has shown that any effects on historic properties will be minimal. While the no vegetation viewshed includes portions of the Benson-Hammond House (AA-118) property, the Linthicum Heights Historic District (AA-990), which both listed on the NRHP, and the Hamilton House (AA-87), which has been determined eligible for the National Register under criterion C, ground truthing has shown that thick vegetation buffers which include pine trees will continue to visually screen airport structures from these properties even during the winter months. A small portion of the Benson-Hammond House boundary falls just outside of the pine tree buffer, and thus there is potential there for visual effects during the winter. However, all of the existing airport structures, including the current tower, are currently visible from the same location, and thus the new ATCT would not present a significant change in the view from there.

While the construction of the new ATCT does not appear to have any adverse visual effects on historic properties listed on or eligible for the NRHP, it is important to emphasize that this is primarily the result of the current tree buffers. If there are any changes to these buffers, the effects of this work on the viewshed for nearby historic properties should be considered.

5 REFERENCES CITED

United States Geological Survey (USGS)

2022 *Relay, Maryland Quad.* Topographic Map. 1:24,000. United States Geological Survey, Washington.

Attachment 5:

Follow up MHT coordination on revised Viewshed Analysis Report

December 14, 2023

Historic Resources Appendix D